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# County Council 11 September 2012

Agenda

County Hall, New Road, Oxford, OX1 1ND www.oxfordshire.gov.uk Fax: 01865 247805 Media Enquiries 01865 323870

#### **Declarations of Interest**

#### The duty to declare.....

Under the Localism Act 2011 it is a criminal offence to

- (a) fail to register a disclosable pecuniary interest within 28 days of election or co-option (or reelection or re-appointment), or
- (b) provide false or misleading information on registration, or
- (c) participate in discussion or voting in a meeting on a matter in which the member or co-opted member has a disclosable pecuniary interest.

#### Whose Interests must be included?

The Act provides that the interests which must be notified are those of a member or co-opted member of the authority, **or** 

- those of a spouse or civil partner of the member or co-opted member;
- those of a person with whom the member or co-opted member is living as husband/wife
- those of a person with whom the member or co-opted member is living as if they were civil partners.

(in each case where the member or co-opted member is aware that the other person has the interest).

#### What if I remember that I have a Disclosable Pecuniary Interest during the Meeting?

The Code requires that, at a meeting, where a member or co-opted member has a disclosable interest (of which they are aware) in any matter being considered, they disclose that interest to the meeting. The Council will continue to include an appropriate item on agendas for all meetings, to facilitate this.

Although not explicitly required by the legislation or by the code, it is recommended that in the interests of transparency and for the benefit of all in attendance at the meeting (including members of the public) the nature as well as the existence of the interest is disclosed.

A member or co-opted member who has disclosed a pecuniary interest at a meeting must not participate (or participate further) in any discussion of the matter; and must not participate in any vote or further vote taken; and must withdraw from the room.

Members are asked to continue to pay regard to the following provisions in the code that "You must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself" or "You must not place yourself in situations where your honesty and integrity may be questioned....."

Please seek advice from the Monitoring Officer prior to the meeting should you have any doubt about your approach.

#### List of Disclosable Pecuniary Interests:

**Employment** (includes "any employment, office, trade, profession or vocation carried on for profit or gain".), **Sponsorship, Contracts, Land, Licences, Corporate Tenancies, Securities.** For a full list of Disclosable Pecuniary Interests and further Guidance on this matter please see the Guide to the New Code of Conduct and Register of Interests at Members' conduct guidelines. <u>http://intranet.oxfordshire.gov.uk/wps/wcm/connect/occ/Insite/Elected+members/</u> or contact Rachel Dunn on (01865) 815279 or <u>Rachel.dunn@oxfordshire.gov.uk</u> for a hard copy of the document.

If you have any special requirements (such as a large print version of these papers or special access facilities) please contact the officer named on the front page, but please give as much notice as possible before the meeting.



#### To: Members of the County Council

### Notice of a Meeting of the County Council

#### Tuesday, 11 September 2012 at 10.00 am

#### County Hall, Oxford OX1 1ND

Joana Simons

Joanna Simons Chief Executive

August 2012

Contact Officer:

**Deborah Miller** Tel: (01865) 815384; E-Mail:deborah.miller@oxfordshire.gov.uk

In order to comply with the Data Protection Act 1998, notice is given that Items 3, 7, 10 and 11 will be recorded. The purpose of recording proceedings is to provide an *aidememoire* to assist the clerk of the meeting in the drafting of minutes.

Members are asked to sign the attendance book which will be available in the corridor outside the Council Chamber. A list of members present at the meeting will be compiled from this book.

A buffet luncheon will be provided

### AGENDA

**1. Minutes** (Pages 1 - 28)

To approve the minutes of the meeting held on 10 July 2012 (**CC1**) and to receive information arising from them.

#### 2. Apologies for Absence

#### 3. Declarations of Interest - see guidance note

Members are reminded that they must declare their interests orally at the meeting and specify which items on the agenda are the relevant items. This applies also to items where members have interests by virtue of their membership of a district council in Oxfordshire.

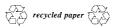
#### 4. Appointments

The Leader of the Council, Councillor Hudspeth, has given formal notice of the following changes to cabinet member portfolios to take effect from 14 August 2012 and including the appointment of an additional Cabinet Member.

- Councillor Shouler appointed as Cabinet Member for Finance with responsibility for finance;
- The post of Cabinet Member for Finance & Police, held by Councillor Mallon, to be retitled Cabinet Member for Police and Policies with responsibility for police issues, equalities and community safety;
- Cabinet Member for Children and the Voluntary Sector held by Councillor Chapman, to be the statutory lead member for Children's Services and with responsibility for voluntary and community sector and Big Society Fund with the remit for equalities moving as referred to above;
- (a) Subsequent to the appointment of Councillor Shouler as Cabinet Member for Finance to make the following changes to the membership of the scrutiny and other committees:
  - Adult Services Scrutiny Committee: Councillor Mathew to be appointed in place of Councillor Shouler;
  - Joint Health Overview & Scrutiny Committee: Councillor Gearing to be appointed in place of Councillor Shouler;
  - Audit & Governance Committee: Councillor Newton to be appointed in place of Councillor Shouler;
- (b) to replace Councillor Val Smith with Councillor Gill Sanders on the Joint Health Overview & Scrutiny Committee;
- (c) to make any further changes to the membership of the Cabinet, scrutiny and other committees on the nomination of political groups.

#### 5. Official Communications

- 6. Petitions and Public Address
- 7. Questions with Notice from Members of the Public



#### 8. Treasury Management 2011/12 Outturn (Pages 29 - 46)

Report by Assistant Chief Executive & Chief Financial Officer (CC8).

The report sets out the Treasury Management activity undertaken in the financial year 2011/12 in compliance with the CIPFA Code of Practice. The report includes Debt and Investment activity, Prudential Indicator Outturn, changes in Strategy, and interest receivable and payable for the financial year.

## Council is RECOMMENDED to note the Council's Treasury Management Activity in 2011/12.

#### 9. Partnership Update Report (Pages 47 - 64)

Report by Assistant Chief Executive & Chief Finance Officer (CC9).

This report provides an update on the Oxfordshire-wide partnerships which are critical in progressing key countywide priorities and which have support from our partners.

Council is RECOMMENDED to note the report.

#### **10.** Report of the Cabinet (Pages 65 - 68)

Report of the Cabinet meeting held on 17 July 2012 (CC10).

#### **11. Questions with Notice from Members of the Council**

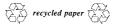
#### MOTIONS WITH NOTICE FROM MEMBERS OF THE COUNCIL

WOULD MEMBERS PLEASE NOTE THAT ANY AMENDMENTS TO MOTIONS WITH NOTICE MUST BE PRESENTED TO THE PROPER OFFICER IN WRITING BY 9.00 AM ON THE MONDAY BEFORE THE MEETING

#### 12. Motion From Councillor Anne Purse

"This Council was delighted to see the contribution made by local athletes in the recent London 2012 Olympic and Paralympic Games, and is sure that their endeavours will be an inspiration to the present and following generations of school children.

Council therefore calls on the Cabinet to do all in its power to ensure that Oxfordshire schools retain their playing and sports facilities, so that all children have the opportunity to realise their own ambitions both in terms of health and enjoyment, as well as encouraging and developing the talents of those who could become future world class athletes."



#### **13. Motion From Councillor Liz Brighouse**

"The County Council requests the Leader of the Council to write to the Secretary of State for Education expressing concern at the arbitrary way in which the boundaries of grades in English Language GCSE were changed. This change will have the effect of damaging the life changes of many 16 year olds in Oxfordshire who took their exams this summer. It particularly affects those young people on the border of C/D and the young people aiming for Russell Group Universities who will not have realised the reward of their hard work by getting an A or A\*.

In addition the Council asks the Cabinet to set up a group to look at the level of the negative impact on schools across Oxfordshire so that schools can learn from this experience."

#### 14. Motion From Councillor David Nimmo-Smith

"This Council is pleased to be one of the 25 local pathfinder authorities building a more strategic relationship with the Post Office Limited. It notes that the DVLA contract with the Post Office is due for renewal.

This Council notes that this valuable service means that people in towns, our city and rural areas have the choice of being able to renew their car tax in person at the Post Office. This helps promote the many other services available at Post Offices ensuring they are viable concerns. Post Offices are an important and key aspect of our County's Communities.

This Council asks that the Leader writes to The Right Hon Justine Greening MP, copying in the local MPs, asking that the government renews the DVLA contract with the Post Office, to support and ensure the viability of Oxfordshire's Post Offices, both rural and urban, thereby promoting and improving the economic wellbeing of the area and supporting local businesses as most local Post Offices are run on a franchise basis."

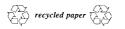
#### **15. Motion From Councillor Larry Sanders**

"The Government's attempts to restore the economy are not working. One of the most effective ways to increase employment and economic growth is increased expenditure by Local Government. There is a reasonable chance that some government will recognise this in the near future.

In addition to its effect on the general economy strengthened Local Government would increase people's ability to participate in their society and act as a bulwark against the excessive power of major banks and corporations.

Increased funding would make it possible for Local Authorities to more adequately provide the services for which they are responsible.

Those Councils which are prepared to efficiently increase spending will have an advantage in applying for and spending increased funding.



This Council therefore asks the Cabinet to require Directors to begin consultation with the people of the County so that they will have plans ready for more locally focussed and integrated use of the increased funding when it becomes available."

#### **16. Motion From Councillor Altaf-Khan**

"Council continues to be concerned about the pressure on primary school places in the City and Vale of White Horse District Council areas and is still unable to understand why the problem was not better anticipated and planned for. The number of parents unable to gain a place at either their first or second choice of school is still too high and makes it hard for parents to have confidence in the system.

Council also notes the knock-on effect that the problem is now having on schools outside the City area. It can be unsettling for all parties, as well as costly to the authority, to have children brought out from the City by taxi for the reception year only to return as soon as there are vacancies in the City schools, leaving the outer schools with empty places. It is also unsettling for small children outside the City who are being sent by bus to village schools due to insufficient places in their local home town or village.

Council therefore asks the Cabinet to speed up its measures to create sufficient new places where needed in primary schools across the County."

#### **17. Motion From Councillor Roz Smith**

"Council is aware of the huge workload carried by all Environment & Economy officers, but is nevertheless concerned that the established principle that local members should be kept informed of highways work and planning issues in their division has sometimes slipped of late: for example, progress on the adoption of roads, and County responses on high profile planning consultations from district councils.

Keeping residents informed of progress on highways and planning schemes and having input themselves when appropriate is part of the role of local members. Council therefore asks the Cabinet to remind Environment & Economy of the importance of this principle and to ensure that it does not get overlooked, especially when the Directorate is working through contractors."

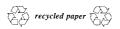
#### **18. Motion From Councillor John Tanner**

"This Council supports charging for parking at Thornhill and Water Eaton Park & Rides given the severe cuts being imposed by the Coalition Government on local government. We call on the Cabinet to impose the same charge being made by Oxford City Council at its three Park & Rides, and for a higher charge for motorists using Park and Ride to take the bus to London and Heathrow. The money should be spent on essential County Council services, such as keeping down charges at Day Centres, improving Dial-a-Ride or supporting local libraries and youth clubs in Oxfordshire."



#### **Pre-Meeting Briefing**

There will be a pre-meeting briefing at County Hall on **Monday 10 September 2012 at 10.15 am** for the Chairman, Vice-Chairman, Group Leaders and Deputy Group Leaders



### Agenda Item 1

#### **OXFORDSHIRE COUNTY COUNCIL**

**MINUTES** of the meeting held on Tuesday, 10 July 2012 commencing at 10.00 am and finishing at 3.30 pm.

#### Present:

Councillor Don Seale - in the Chair

Councillors:

Alyas Ahmed M. Altaf-Khan Alan Armitage Lynda Atkins Marilyn Badcock Mike Badcock Norman Bolster Ann Bonner Liz Brighouse OBE Iain Brown Nick Carter Louise Chapman Jim Couchman Tony Crabbe Roy Darke Arash Fatemian Anda Fitzgerald-O'Connor Jean Fooks Mrs C. Fulljames Anthony Gearing Michael Gibbard John Goddard Janet Godden

Patrick Greene Pete Handley Jenny Hannaby David Harvey Steve Hayward Mrs J. Heathcoat Hilary Hibbert-Biles Ian Hudspeth Ray Jelf Stewart Lilly Lorraine Lindsay-Gale A.M. Lovatt Sajjad Hussain Malik **Kieron Mallon** Charles Mathew Keith R. Mitchell CBE David Nimmo-Smith Neil Owen Zoé Patrick Susanna Pressel Anne Purse G.A. Revnolds David Robertson

**Rodney Rose** John Sanders Larry Sanders **Bill Service** Dave Sexon Chip Sherwood C.H. Shouler Dr Peter Skolar Roz Smith Val Smith **Richard Stevens** Keith Strangwood Lawrie Stratford John Tanner Alan Thompson Melinda Tilley David Turner Nicholas P. Turner Carol Vinev Michael Waine David Wilmshurst

The Council considered the matters, reports and recommendations contained or referred to in the agenda for the meeting and decided as set out below. Except insofar as otherwise specified, the reasons for the decisions are contained in the agenda and reports, copies of which are attached to the signed Minutes.

#### **179/12 APOLOGIES FOR ABSENCE**

(Agenda Item 1)

Apologies for absence were received from Councillors Billington, Hallchurch, Harbour and Jones.

The Chairman sought approval to the following and it was:

#### **RESOLVED:** (nem con)

- (a) to approve, for the purposes of Section 85 of the Local Government Act 1972, the absence of Councillor Peter Jones from any meeting of the Authority from the date of this meeting for six months on the grounds of his serious ill health;
- (b) that Councillor Patrick Greene act as Deputy Chairman for the duration of the Council Meeting.

#### **180/12 MINUTES**

(Agenda Item 2)

The Minutes of the Meeting held on 15 May 2012 were approved and signed subject to the following amendments to Minute 168/12:

- (a) first line of last paragraph of preamble substitute "Cllr Greene" with "Councillor Seale";
- (b) fifth line of the first paragraph substitute "tibute" with "tribute".

#### 181/12 DECLARATIONS OF INTEREST - SEE AMENDED GUIDANCE NOTE

(Agenda Item 3)

Mr Clark provided a brief overview of the new regulations for Members.

#### **182/12 OFFICIAL COMMUNICATIONS**

(Agenda Item 4)

The Chairman reported as follows:

- Council congratulated the following who had been awarded an honour on the Queen's Honours List for 2012:
  - Sir Tony Baldry, Member of Parliament for Banbury had received a Knighthood for Public and Political Service;
  - Mrs Penny Hannigan, Teaching Assistant, Crowmarsh Gifford Church of England Primary School – had received a BEM for service to Education.
- Council welcomed the news that BMW had decided to invest £250m in to the UK. This would have direct benefits for Oxfordshire in terms of the Cowley Plant. Council noted that the money would be spent on production of the Mini model, and create jobs at a time of economic insecurity.

• Council paid tribute to a former County Councillor Jo Wilkin who had recently passed away. Council agreed to send their condolences to his family.

#### **183/12 APPOINTMENTS**

(Agenda Item 5)

(a) The Council noted that the Leader of the Council, Councillor Hudspeth, had given formal notice that the Cabinet Member for Education now had responsibility for Adult Learning to take effect from 12 June 2012. As noted at a former Council, the responsibility was formerly that of the Cabinet Member for Safer & Stronger Communities. Accordingly, Council were asked to make the following change to the Committee structure:

**RESOLVED:** (nem con) to move adult learning from the remit of the Safer & Stronger Communities Scrutiny Committee to that of the Children's Services Scrutiny Committee.

(b) The Council noted that under the Localism Act 2011 the Council had adopted a new Code of Conduct and new arrangements for handling complaints. Under those arrangements independent members were required and following an advertisement and interview process the Council was asked to appoint 2 independent members.

**RESOLVED:** (nem con) to approve Ms Ann Griffiths and Dr Nina Alphey as the appointed Independent Persons for Oxfordshire County Council under Section 28 of the Localism Act 2011:

#### **184/12 PETITIONS AND PUBLIC ADDRESS**

(Agenda Item 6)

The Council received petitions from the following residents of Oxfordshire:

Professor Yiannis Ventikos on behalf of the Bladon A4095 Action Group, requesting a 20mph speed limit through park street in Bladon; and

Mr Ian Leggett, on behalf of Bike Safe, requesting (in light of a recent feasibility study prepared by Sustrans into the construction of an off-road pathway for cyclists and pedestrians from Eynsham to Dean Court, Botley, along the B4044 via Farmoor) that the County Council respond to the high level of community support for the project outlined in the feasibility study, by strengthening the relevant passages in the Local Transport Plan (LTP) in order to demonstrate its commitment to;

- addressing the need to improve travel and choice along a busy, winding and unlit stretch of road;
- working proactively with local organisations to finalise a business plan and to secure external contributions to the cost;

• give greater priority to investment in a project that is fully consistent with the LTP's objectives.

#### 185/12 LOCAL TRANSPORT PLAN 2011-2030 ANNUAL REVIEW 2012 (Agenda Item 8)

The Council had before them a report (CC8) which outlined proposed changes to the Local Transport Plan 3 as a result of the Annual Review, including updates to the Local Area Strategies, policy changes and clarifications concerning High Speed Rail, the County Rail Strategy, network classification and lorry routeing, network improvements, electric vehicles and controlled parking zones.

Councillor Rose moved and Councillor Hudspeth seconded the recommendations as set out in the report and on the face of the Agenda.

Councillor Tanner moved and Councillor John Sanders seconded the following five amendments:

"The document as revised by Cabinet is accepted except that:

- (a) High Speed 2: Policy PT6 to read: "Oxfordshire County Council fully supports the High Speed 2 rail proposals because of the positive impact HP2 will have on the British economy, including Oxfordshire". 11.52 to read: First paragraph, delete last 2 sentences and replace with: "Oxfordshire County Council is convinced about the overall business case for HS2 and welcomes the positive impact the construction of HS2 will have on jobs and businesses in Oxfordshire especially at a time of recession." In the second paragraph delete: "particularly" and insert "nonetheless"
- (b) **Controlled Parking Zones:** 5.42 delete last sentence and replace with: "We would expect that CPZs could offset the cost of their operation through charging for the issue of parking permits but that enforcement costs would be met from the Council's general enforcement budgets as with non-CPZ areas".
- (c) Shores Green: 18.31 and following, re-word to read: "Oxfordshire County Council welcomes the deletion of the costly Cogges Link Road scheme and agrees to take forward the alternative and more effective Shores Green scheme without delay."
- (d) **Eastern Arc:** add at the end of paragraph 13.23: "The new medical research campus at Old Road and the development of Oxford Brookes University add to the need for a new strategic approach to traffic in the Headington area of Oxford."
- (e) **Capital Programme:** "Council further resolves to amend the Capital Programme (Annexe 2 Appendix D) to install traffic lights on the A40 at the junction with Colinwood Road in Oxford to enable vehicles to

get in and out of Risinghurst and pedestrians and cyclists to cross the A40 safely at this point, using funds made available by the cancellation of the Cogges Link Road scheme".

Following a lengthy debate:

The first amendment (a) was put to the vote and was lost by 16 votes to 50.

The second amendment (b) was put to the vote and was lost by 7 votes to 54.

The third amendment (c) was put to the vote and was lost by 9 votes to 58.

The fourth amendment (d) was put to the vote and was lost by 19 votes to 48.

The fifth amendment (e) was put to the vote and was lost by 7 votes to 56.

The substantive motion was then put to the vote and was carried by 46 votes to 8, with 11 abstentions.

In response to general agreement as a result of debate, Councillor Rose undertook to review some of the issues raised in the debate at the next meeting of the Growth & Infrastructure Scrutiny Committee and to ensure that future reviews of the Local Transport Plan 3 would be submitted to Scrutiny and the Local Transport Working Group prior to approval at Council.

**RESOLVED:** (by 46 votes to 8, with 11 abstentions (Councillor Shouler requesting that his abstension be recorded)) that the revised document was adopted to replace the 2011 version.

#### 186/12 2012/13 - REQUESTS FOR VIREMENTS

(Agenda Item 9)

The Council had before them a report (CC9) which sought approval, under the Authority's Financial Regulations, to virements larger than £0.5m and associated carry forwards and underspends as set out in Annex 1(a) to the report.

Councillor Mallon moved and Councillor Hudspeth seconded the recommendations as set out in the report and on the face of the Agenda.

Councillor Brighouse moved and Councillor Tanner seconded the following amendment as shown in bold italic:

"Council is RECOMMENDED to delete the virement of £349k to the efficiency reserve and add this figure to the carry forward of £657k for the Early Intervention Hubs, and to approve other virements larger than  $\pounds 0.5m$  and the associated carry forwards as set out in Annex 1(a) and 1(b)."

Following debate, the amendment was put to the vote and was lost by 47 votes to 24.

The substantive motion was then put to the vote and was carried by 56 votes to 9.

**RESOLVED:** (by 56 votes to 9) to approve the virements larger than £0.5m and the associated carry forwards as set out in Annex 1(a)and 1(b) to the report.

#### **187/12 SCRUTINY COMMITTEES - ANNUAL REPORT**

(Agenda Item 10)

The Council had before them the Annual Report of the Scrutiny Committees (CC10).

Councillor Carter moved and Councillor Lindsay-Gale seconded the recommendation as set out on the face of the Agenda.

Following a lengthy debate, Councillor Brighouse moved and Councillor John Sanders seconded "that the question be now put".

The motion was put to the vote and it was

**RESOLVED**: (by 32 votes to 7) that the question be now put.

The substantive motion was then put to the vote and was agreed by 56 votes to 10.

**RESOLVED:** (by 56 votes to 10) to receive the report.

# 188/12 MEMBERS' CODE OF CONDUCT AND REGISTRATION OF INTERESTS

(Agenda Item 11)

The Council had before them a report (CC11) which set out new arrangements in relation to the Members' Code of Conduct and Registration of Interests in response to the Localism Act 2011.

**RESOLVED:** (on a motion by Councillor Seale, seconded by Councillor Greene and carried nem con) to:

- (a) confirm the adoption of the Members' Code of Conduct attached to the Guidance at Annex 1 to the report;
- (b) encourage Members to attend the briefings arranged by the Monitoring Officer on the requirements of the new Code of Conduct;
- (c) note the Guidance on the new Code of Conduct and Register of Interests at Annex 1 to the report.

#### **189/12 REPORT OF THE CABINET**

(Agenda Item 12)

The Council noted the report of the Cabinet Meetings held on 22 May and 19 June 2012.

In relation to paragraph 3 (Corporate Plan Performance and Risk Management for the fourth Quarter 2011) (Question from Councillor Michael Badcock) Councillor Rose undertook to provide a written response to a question on flooding and loss of insurance cover when Oxfordshire County Council drop out of the national agreement.

#### **190/12 COUNTY COUNCIL MEETING DATES**

(Agenda Item 13)

The Council had before them the report of the Monitoring Officer (CC13) containing the schedule of meeting dates proposed for the 2013/14 Council year.

**RESOLVED:** (on a motion by Councillor Seale, seconded by Councillor Greene and carried nem con) to:

- (a) agree the schedule of meeting dates for the 2013/14 Council Year; and
- (b) agree the February Council dates for 2013 and 2014 and the consequent waiving of the Council Procedure Rules in respect of paragraph 2.1.

#### 191/12 INDEPENDENT ADMISSION APPEALS - PANEL MEMBER ARRANGEMENTS

(Agenda Item 14)

The Council had before them a report (CC14) which sought approval to travel and subsistence allowances for the panel members of Independent Admission Appeals.

**RESOLVED:** (on a motion by Councillor Rose, seconded by Councillor Hudspeth and carried by 54 votes to 0):

- (a) to approve, for school admission and exclusion appeal panel members, the same travel and subsistence allowances as were payable to members of the Council, subject to the same requirements as to the submission of claims and the supply of evidence except that the rate for the first 10,000 miles claimed for car travel be set at 40p per mile and not 35p per mile;
- (b) that only in the case of loss of business to continue to pay £100 per day as the maximum amount payable to a school admission or exclusion appeal panel member for financial loss necessarily incurred as a result of attendance at an appeal panel hearing, subject to

sufficient documentary evidence being produced to identify actual loss; and

(c) that the revised allowances and rates be effective from 1 April 2011.

#### **192/12 QUESTIONS WITH NOTICE FROM MEMBERS OF THE COUNCIL**

(Agenda Item 15)

15 Questions with notice were asked. Details of the questions and answers and the supplementary questions and answers (where asked) are set out in Annex 1 to the signed copy of the Minutes.

In relation to Question 2, Councillor Tilley undertook to provide Councillor John Sanders with a written answer detailing whether it will be possible for officers to collect information regarding the cost of transporting siblings to different schools.

In relation to Question 13, Councillor Fatemian undertook to circulate the findings of the Scrutiny Report into Oxfordshire residents receiving fully paid NHS Continuing Care to all Councillors.

#### **193/12 MOTION FROM COUNCILLOR RICHARD STEVENS**

(Agenda Item 16)

There being no proposer or seconder the motion was considered dropped in accordance with Rule 15.1 as set out in the Constitution.

#### **194/12 MOTION FROM COUNCILLOR LARRY SANDERS**

(Agenda Item 17)

Councillor Larry Sanders moved and Councillor Sherwood seconded the following motion:

"The NHS in Oxfordshire faces years of severe financial pressures which will inevitably affect the quality of health care for the people of the County. One of the larger elements of pressure comes from the need for the Oxford University Hospitals NHS Trust to pay at least £53 million per year to the owners of its PFI facilities. PFI payments are inflated by the profits taken by the owners and by the higher interest rates required from private companies as compared to public entities, such as County Councils.

In February 2012 Northumberland County Council proposed lending £100 million to the Northumbria Healthcare NHS Foundation Trust. They said "The provision of financial support would benefit the residents of Northumberland by enabling the Foundation Trist to secure savings from its existing PFI contracts which would prevent potential reductions in both the range and quantity of healthcare provision offered across Northumberland."

Under the Local Government Act, local authorities can "do anything which they consider is likely to achieve the promotion or improvement of the economic wellbeing of their area." This County Council therefore requests the Cabinet to appoint a working party of appropriate Members and Officers to investigate, with colleagues from the Oxford University Hospitals NHS Trust, the potential for savings to be made through the provision of financial support by the County Council."

Following debate, the motion was put to the vote and was lost by 46 votes to 2.

#### **195/12 MOTION FROM COUNCILLOR JOHN SANDERS**

(Agenda Item 18)

Councillor John Sanders moved and Councillor Tanner seconded the following motion:

"The Secretary of State refusal to permit the Council compulsorily to purchase the land required for the proposed £20 million Cogges Link Road has caused a serious setback to the expectations of the people of Witney. The Council believes this project was wrong and was an extremely expensive mistake. The Council calls on the Cabinet to investigate with urgency the Shores Green proposal with a view to its implementation."

Councillor Rose moved and Councillor Harvey seconded the following amendment shown in bold italics and strikethrough:

"The Secretary of State refusal to permit the Council compulsorily to purchase the land required for the proposed £20 million Cogges Link Road has caused a serious setback to the expectations of the people of Witney. The Council believes this project was wrong and was an extremely expensive mistake. The Council calls on the Cabinet to investigate with urgency-the, *Down's Road, Ducklington Lane, Shores Green, West End link along with other proposals* with a view to its implementation."

Following debate, the amendment was put to the vote and was carried by 53 votes to 8.

The substantive motion as amended was then put to the vote and it was:

**RESOLVED:** (nem con)

The Secretary of State refusal to permit the Council compulsorily to purchase the land required for the proposed £20 million Cogges Link Road has caused a serious setback to the expectations of the people of Witney. The Council calls on the Cabinet to investigate with urgency, Down's Road, Ducklington Lane, Shores Green, West End link along with other proposals with a view to implementation.

in the Chair

Date of signing

#### **QUESTIONS WITH NOTICE FROM MEMBERS OF THE COUNCIL**

Questions	Answers
1. COUNCILLOR JOHN SANDERS	COUNCILLOR MELINDA TILLEY, CABINET MEMBER FOR EDUCATION
How many children in Oxford's primary schools haven't received parents' first, second or third place preferences and what percentage is that of the whole cohort?	Data as at 18 June 2012 <b>Oxford Residents</b> This is an analysis of all applicants whose home address is in the
	designated/catchment area of a city primary school (regardless of whether they requested a place at a school in Oxford City). The schools concerned are:
	<ul> <li>Bayards Hill Primary School</li> <li>Church Cowley St James Church of England Primary School</li> </ul>
	<ul> <li>Cutteslowe Primary School</li> </ul>
	East Oxford Primary School
	Larkrise Primary School
	New Hinksey Church of England Primary School
	New Marston Primary School
	<ul> <li>Orchard Meadow Primary School</li> <li>Pegasus Primary School</li> </ul>
	<ul> <li>Pegasus Primary School</li> <li>Rose Hill Primary School</li> </ul>
	<ul> <li>SS Mary &amp; John Church of England (Aided) Primary School</li> </ul>
	<ul> <li>St Andrew's Church of England Primary School (Headington)</li> </ul>
	St Barnabas' Church of England (Aided) Primary School
	St Christopher's Church of England Primary School (Cowley)
	St Ebbe's Church of England (Aided) Primary School
	St Francis' Church of England Primary School
	St Michael's Church of England (Aided) Primary School, Oxford
	St Nicholas' Primary School, Oxford     St Deilin & St James Church of England (Aided) Primary School
	<ul> <li>St Philip &amp; St James Church of England (Aided) Primary School</li> <li>The John Henry Newman Church of England (Aided) Primary School</li> </ul>
	<ul> <li>The John Henry Newman Church of England (Alded) Primary School</li> <li>Windale Primary School</li> </ul>
	Windale Filmary School     Windmill Primary School

Questions	Answers
	<ul> <li>Wolvercote Primary School</li> <li>Wood Farm Primary School</li> </ul>
	1570 applications were considered 1204 were offered their first preference school - 76.69% 128 were offered their second preference school - 8.15% 75 were offered their third preference school - 4.78%
	An additional 6 were offered a preferred school which was not listed as one of their first three preferences (e.g. a fourth or fifth ranked school because they had added further preferences) $-0.38\%$
	Therefore: 1413 were offered a place at a preferred school - 90.00% 157 did not receive an offer of a place at one of their preferred schools and received an alternative ( the nearest school with and available space) - 10.00%
	<ul> <li>Greater Oxford City Residents</li> <li>This is an analysis of all applicants whose home address is in the designated/catchment area of a primary school which is in Oxford City (regardless of whether they requested a place at a school in Oxford City). This is the schools listed in the category above with the addition of the following schools: <ul> <li>Botley Primary School</li> <li>North Hinksey Church of England Primary School</li> <li>Sandhills Primary School</li> <li>West Oxford Primary School</li> </ul> </li> </ul>
	1750 applications were considered 1360 were offered their first preference school (77.71%) 137 were offered their second preference school (7.83%) 81 were offered their third preference school (4.63%)

Questions	Answers
	An additional 8 were offered a preferred school which was not listed as one of their first three preferences (e.g. a fourth or fifth ranked school because they had added further preferences) $-0.46\%$
	Therefore: 1586 were offered a place at a preferred school - 90.63% 164 residents did not receive an offer of a place at one of their preferred schools and received an alternative ( the nearest school with and available space) - 9.37%
	Primary admissions for the County as a whole 7848 applications from Oxfordshire residents were considered 6751 Oxfordshire residents were offered their first preference school (86.02%) 489 Oxfordshire residents were offered their second preference school (6.23%) 190 Oxfordshire residents were offered their third preference school (2.42%)
	An additional 26 Oxfordshire residents were offered a preferred school which was not listed as one of their first three preferences (e.g. a fourth or fifth ranked school because they had added further preferences) – $0.33\%$
	Therefore: 7456 Oxfordshire residents were offered a place at a preferred school - 95.01% 392 Oxfordshire residents did not receive an offer of a place at one of their preferred schools and received an alternative (the nearest school with and available space) - 4.99%
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
So much for real choice, 22% of parents don't get first preference. 10% of children don't get given first, second or third place preference in Oxford and 5% in the rest of the County. Why is this so bad? Why is it even worse in the City?	The Labour Government left us 300,000 unfunded places in primary schools so we have been trying to sort that out. Apart from that a lot of troops returned home from Germany and it has left transport problems, NHS problems and clearly schools problems. A lot of immigrants have come into Oxfordshire and we are having to find school places for them.

Questions	Answers
2. COUNCILLOR JOHN SANDERS	COUNCILLOR MELINDA TILLEY, CABINET MEMBER FOR EDUCATION
How many children are being taxied to school because siblings are in different	I am afraid that these data are not held.
schools and how much is that costing the council in the current academic year?	Decisions on whether to transport children are based on:
	1. Children living in designated/catchment area but the distance is more than the statutory distance (ie 2 miles for under 8, 3 miles for over 8).
	2. Children attending nearest school which is nearer than their catchment school and the distances are further than those given above.
	3. The route is less than the distances given above but the route is considered to be dangerous.
	4. This is the nearest school with an available place and the distance is more than the distances given above.
	There are no data on children who might be being transported by taxi and happen to have a sibling in a different school.
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
I'm sorry to learn that the cost of transporting siblings to different schools isn't yet recorded. Would the Cabinet Member ask officers to begin recording this information so that we can add it to the appropriate budget?	Thank you, I will ask officers whether it is possible to collect this information and if it is possible I will let the member know.
3. COUNCILLOR JOHN TANNER	COUNCILLOR RODNEY ROSE, CABINET MEMBER FOR TRANSPORT
Now that the Cogges Link Road has been stopped by the Government, what measures will the County Council take to tackle congestion in Witney?	Clearly, we have to respect the Secretary of State's decision regarding the Cogges Link Road but I am very clear that solutions need to be found for the traffic issues in and around Witney. To that end, as Cllr Tanner will have seen in the press, I have called for a series of urgent meetings with stakeholders to identify what

Questions	Answers
	should be done. It would be wrong to prejudge the outcome of these meetings but I know that all those involved share my desire to see a solution to the traffic issues of Witney.
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
Could Councillor Rose tell the Council how much money was spent on the ill-fated Cogges Link scheme before his Government stopped it?	From memory something in the region of £4.9 million.
4. COUNCILLOR JOHN TANNER	COUNCILLOR HIBBERT-BILES, CABINET MEMBER FOR GROWTH & INFRASTRUCTURE
As the new Kidlington Recycling Centre is unlikely to go ahead, what plans does the County Council have to provide a state-of- the art recycling center (or centers) for residents in and around Bicester, Kidlington and Oxford?	The County Council have been working hard to resolve difficult land issues at the Langford Lane site in Kidlington. These issues have not yet been resolved and the project is now unlikely to proceed; however, no formal decision has yet been made. Oxfordshire is amongst the very best in the country at recycling and composting with a county wide recycling rate of over 60% for 2011/12. We are also very good at not producing waste and for 2010/11 had the lowest waste arisings per person of any county. Even though there are very comprehensive district council kerbside collection schemes across the county it is accepted that people still require access to a recycling centre. If the Kidlington project were not go ahead we would review our options. This would include considering the options for maintaining some form of facility at both Ardley and Redbridge. Plans for a new reuse centre in Bicester are being taken forward locally. This centre would offer local people an alternative option for dealing with some of their unwanted items.
	Working with the Oxfordshire Waste Partnership we are currently consulting on the

Questions	Answers
	Joint Municipal Waste Management Strategy for Oxfordshire; this strategy provides a steer for waste management services delivered by all authorities. We encourage Oxfordshire residents to let us know what they think of all of our services, and what they would like to see in the future.
	People can take part in the consultation online at <u>www.oxfordshirewaste.gov.uk</u> , by emailing owp@cherwell-dc.gov.uk or in writing to: Oxfordshire Waste Partnership JMWMS Consultation FREEPOST RSCJ-BHGB-BKSG Thorpe Lane Depot BANBURY OX16 4UT
	The consultation runs until 3 <sup>rd</sup> August 2012.
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
Could Councillor Hibbert-Biles tell us when the decision is likely to be made and if she has totally given up now on the Kidlington idea?	It has now been publically announced that Kidlington will not go forward as there has been difficulty on a piece of land. It is not a case of 'giving up' it is the case that we cannot continue with it so we are going to try alternatives.
5. COUNCILLOR JOHN TANNER	COUNCILLOR RODNEY ROSE, CABINET MEMBER FOR TRANSPORT
Given that Councillor Chip Sherwood and I are prepared to allocate our locality fund to a pedestrian crossing at Weirs Lane in Oxford, when does the Cabinet Member expect the much-needed crossing to be in place?	Officers are currently programming the schemes requested as part of the Area Stewardship Funding following my reminder to Members to submit bids early to assist in delivery. For schemes such as Weirs Lane there is a formal consultation process that needs to be undertaken and Officers will be discussing this with ClIrs Tanner and Sherwood. Once the consultation process is complete and if appropriate has been taken to delegated decisions the scheme will be implemented and this will be before the end of the current financial year.

Questions	Answers
6. COUNCILLOR JEAN FOOKS	COUNCILLOR RODNEY ROSE, CABINET MEMBER FOR TRANSPORT
At Council on April 3rd I asked whether you were planning to install 'Trixi' mirrors at key junctions in Oxfordshire, now that they can be installed without the need to ask the Department of Transport for permission. I hear that there are now hundreds of these mirrors in London, fixed to traffic lights at junctions that enable vehicles to see what is coming up on their nearside. As the European Parliament has declined to require supplementary mirrors on lorries, which would improve the visibility of cyclists on the near side, are you willing to reconsider your view that you were not in favour of them? You did say that you would be looking into this; have you been able to do so?	The use of 'Trixi' mirrors in Oxfordshire was considered following the issuing of a general authorisation of their use by the Department for Transport in February this year. However, results including those published by the Institute for Road Safety Research in The Netherlands suggest that such mirrors are not an effective way of reducing collisions involving lorries and cyclists. In view of this we currently have no plans to provide them, but will review closely the experience of other authorities in England–in particular London where we understand a significant number have been installed – to establish if any benefits are reported, and if so, will then consider their use.
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
In view of this unwillingness to proceed with putting up 'Trixi' mirrors for the moment, I wondered if the Cabinet Member has any other proposals to help improve safety for cyclists?	It is not unwillingness; it is just a sheer disbelief that these mirrors will do any good. As you know, we are trying anything that will help to improve cycling in the City.

Questions	Answers
7. COUNCILLOR JEAN FOOKS	COUNCILLOR RODNEY ROSE, CABINET MEMBER FOR TRANSPORT
Some years ago there was a plan to tackle traffic congestion in North Oxford by installing traffic lights on both the Woodstock and the Cutteslowe roundabouts. This was abandoned as the hoped-for funding was not available due to cuts in the Regional Transport allocations. Congestion has worsened; the air quality breaks WHO health guidelines in the immediate vicinity. On both counts it is urgent to tackle the problem, my constituents are pressing me to ask for action here. What opportunities do you see for finding the necessary funds to address the problems?	We continue to be as aware as ever that action is needed to tackle congestion and delay at the Wolvercote and Cutteslowe roundabouts. The county council remains committed to delivering improvements here but will not be able to do so until significant funding is available. We'll be on the lookout for that funding and opportunities to work with partners, in particular those arising from the redevelopment of the adjacent Northern Gateway site. In the meantime, we will be reviewing the potential solutions at both junctions, as part of our Oxford Transport Strategy update work.
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
I wondered if you could assure us that there will be local member and city council involvement in the future discussions as part of the Oxford Transport Strategy?	I am happy to have local member involvement in whatever local scheme we have in Oxford City.
8. COUNCILLOR LARRY SANDERS	COUNCILLOR HIBBERT-BILES, CABINET MEMBER FOR GROWTH & INFRASTRUCTURE
What proportion of Oxfordshire's waste cannot be recycled or composted? What are the types of items and materials that cannot be recycled or composted?	Oxfordshire is one of the very highest performing County Councils in the Country with a recycling rate of over 60% in 2011/12. Our District Council partners are also amongst the very best in England, with South Oxfordshire and Vale of the White Horse recycling and composting almost 70%.

Answers
This excellent performance is only possible through the tremendous efforts of our residents who have responded magnificently to their new improved kerbside collection schemes. Every household in the county currently enjoys the collection of a full range of recyclable materials including food waste. Analysis has shown that in the future we should be able to recycle around three quarters of our waste. Where materials are not collected for recycling it is because it is not currently cost effective for companies to process them, for example old videos are made of a mixture of plastics that are difficult to separate, and once separated, there is very little demand for the recovered material.
We are also excellent at reducing the amount of waste that we produce. In 2010/11 our residents produced less waste per head than any other County Council in England and we believe that in 2011/12 we will again have the lowest waste arisings per head of any County Council in England. To help residents continue to reduce their waste we have a well-established and continuing award winning waste reduction programme.
People's opinions and ideas are important to us and we are currently consulting on our revised joint waste management strategy and asking what improvements councils should be making. If you would like to respond to the strategy consultation please go to <a href="https://www.oxfordshirewaste.gov.uk">www.oxfordshirewaste.gov.uk</a>
SUPPLEMENTARY ANSWER
I hope that we are never going to be at the end of recycling because that is a matter that we should always aspire to do. In fact, the way it is sorted at the moment will mean that eventually we will sort even more and take the soil away so that will actually will add to the 75%. We are one of the top councils if not the top council in the UK.

Questions	Answers
9. COUNCILLOR LARRY SANDERS	COUNCILLOR RODNEY ROSE, CABINET MEMBER FOR TRANSPORT
What are the injury and death rates on Oxfordshire's roads for this year? How does this compare to previous years? What	Thank you for your five questions. For 2012, we currently have provisional road casualty data available up to the end of May.
proportion of the people injured or killed have been drivers, cyclists and	Compared to the average for the equivalent period in the 5 preceding years:
pedestrians? What proportion have been	Road deaths (13) are unchanged
injured or killed by motorised vehicles and what proportion have been injured or killed	Killed and seriously injured (111) are approximately 20% lower Slight injuries (708) are approximately 10% lower
by cyclists? How do the Oxfordshire results compare with the rest of the country?	The number of pedestrian and pedal cyclist accidents were respectively 54 and 112, accounting for 8% and 14% respectively of all accidents. These proportions have shown no real change over the last 5 years.
	Of the 112 cycle accidents, in 3 a cyclist struck a pedestrian, and in 1 the actions of a cyclist resulted in sudden braking and injury to bus occupants. Overall, typically 60% of accidents involving cyclists result primarily from errors on the part of a motor vehicle user, and the remaining 40% errors on the part of the cyclist, although in the great majority of incidents the cyclist will sustain injury regardless of the party primarily at fault.
	Comparative data for 2012 is not available the Department for Transport only published the main results for 2011 last week. Data for Oxfordshire for 2011 including comparative information incorporating the DfT data has been prepared and will very shortly be available on the Oxfordshire County Council web site. The link is <u>http://www.oxfordshire.gov.uk/cms/content/road-casualities</u>
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
From 2000 the rest of the country had gone down by 49% on this line and we had gone down by 27% which is barely half of what	If you start from a very low base then I am sure you will get a very different drop from that.

Questions	Answers
the rest of the country has. Why are we doing so much less well than the rest of the country?	
10. COUNCILLOR LARRY SANDERS	COUNCILLOR ARASH FATEMIAN, CABINET MEMBER FOR ADULT SERVICES
Since the RAS assessment instrument replaced the previous method of assessment a large number of people will have had services or money provided by the County Council to meet their Community Care needs. Many of these will have had assessments under both methods. What proportion of those who have had both forms of assessments have had the amount spent on them increased/decreased or remained the same with the use of the RAS method?	The Resource Allocation System (RAS) itself is not the method of assessment but a means by which the assessment is converted into an indicative budget. The assessment process itself remains unchanged. The RAS was designed to introduce a greater degree of consistency across clients based on their presenting needs. Before the RAS the level of the care plan (hours and visits needed) was a judgement made by the social worker based on the presenting needs. Now the presenting needs are converted into an indicative budget using a prescribed formula. It is important to note that the budget produced is indicative, not final and will be changed if the individual's needs cannot be met with this level of resources, or indeed can be met for less resource. Currently just fewer than 700 people have been transitioned to a personal budget, as opposed to new clients who have only gone through this system. In 32% of cases there was no variation in their budget, in 29% of cases there was a reduction and in 39% there was an increase in the budget.
11. COUNCILLOR LARRY SANDERS	COUNCILLOR ARASH FATEMIAN, CABINET MEMBER FOR ADULT SERVICES
Have any Oxfordshire residents placed in residential establishments for Learning Disabled people with challenging behaviour been in establishments which the recent CQC review found to be unsatisfactory? If there have been any: - What has happened to them? Where are	The specialist health services which we commission in Oxfordshire were all judged to be fully compliant in the areas reviewed by the CQC. Of the establishments in other areas, we have 16 people placed at 4 establishments where concerns have been raised. 15 people were in establishments which CQC had moderate or minor concerns and 1 at an establishment where they had major concerns. There are also 2 Oxfordshire people with forensic needs at a placement commissioned by the NHS Specialised Commissioning Group.

Questions	Answers
they now living? - What precautions are taken to attempt to avoid placing or keeping people in	If there have been any: - What has happened to them? Where are they now living?
unsatisfactory establishments?	We need to be aware that CQC did not find any abuse comparable to Winterbourne View during these inspections and have required improvements, not that the establishments be closed. Oxfordshire is following up all the concerns raised by carrying out further reviews of the placements for the 16 people, to ensure that the provider has taken the required action and that the service user's needs are well met. This includes liaison with local learning disability and safeguarding teams and discussion with CQC. If the concerns are not adequately addressed, we will seek alternative placements, and until they are addressed we would not make a new placement at the establishment. Particular attention is obviously been focused on the one establishment where CQC had major concerns but we are not ignoring any concerns that have been identified. What precautions are taken to attempt to avoid placing or keeping people in unsatisfactory establishments?
	<ul> <li>Oxfordshire aims to help people with complex needs to remain in their own homes in the local area wherever possible. We commission 9 specialist hospital beds for people with learning disabilities within the county, specialist supported living for people with learning disabilities and autism or enduring mental health needs, and a multi-disciplinary Learning Disability Team which supports people with complex needs to remain in their own homes.</li> <li>These locally commissioned services are procured through a competitive tender process which includes thorough checks on quality. They are monitored by our Quality Monitoring Team and by CQC.</li> <li>We do place some people with complex needs in spot placements outside the county (both in specialist hospitals and in residential care homes) where we are not able to meet their needs locally at the time that they require it. Care managers check recent CQC reports, speak to the safeguarding team and the local Learning Disability Team, visit the establishment and encourage family</li> </ul>

Questions	Answers
	<ul> <li>members to visit before a placement is made.</li> <li>These spot placements are reviewed by care managers responsible for the person's care plan. After the abuses at Winterbourne were exposed, Oxfordshire reviewed and strengthened its quality checking procedures. A preplacement and quality checking process has been designed and implemented to support care managers in looking beyond the review of the individual care plan and identifying indicators which might cause concern. Additional checks before and during specialist hospital placements have also been implemented.</li> </ul>
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
We have a lot of people in very uncertain circumstances. You have said you will be continuing to track them. Will you let the Council know what the results are as they come in?	Yes we will continue to monitor all the residents through Adult Services Scrutiny Committee and I will continue to update the Scrutiny Committee and Council.
12. COUNCILLOR LARRY SANDERS	COUNCILLOR ARASH FATEMIAN, CABINET MEMBER FOR ADULT SERVICES
I know a great deal of work has been done to reduce the numbers of people kept in hospital unnecessarily. Unfortunately these do not yet seem to have succeeded. How many delays are attributable to both the County Council and the NHS, and how many to each separately? How many delays are connected with difficulties in placing people in residential care?	The latest figures are for the week ending July 1, 2012. 148 people were recorded as delays, with 84 being the responsibility of NHS, 31 the Council and 27 being joint responsibilities. 6 people were delayed in out of county trusts and the detail of responsibility for those 6 days is not yet available. 23 of these people were awaiting a care home, 19 of which are to be Council funded, 2 NHS and 2 jointly. At the end of March 182 were delayed, (92 NHS responsibility, 58 Council and 32 both). In the first 3 months of 2012/13 delays fell by 34 (19%); NHS delays by 8 (9%); Council delays by 27 (47%) and responsibility of both organisations by 5
	(16%). 42 people were delayed in hospital waiting for a care home placements at the end of March. In the first 3 months of 2012/13 therefore care home delays fell by 19 or 42%.

Questions	Answers
	The current demand for placements is just over 10 per week – and the number of care home placements has increased steadily over the last few years especially for the number of people coming out of hospital into a care home. In 2011/12 Oxfordshire made 558 permanent admissions to care homes of people over 65. However with the population of Oxfordshire, and based on benchmark data from other authorities we would expect to place around 440 people. Data provided recently from the Audit Commission <sup>1</sup> showed that Oxfordshire was in the top quartile in the country for admitting people to a care home from hospital.
	The Council budgeted for 7 care home placements per week for 2012/13. Winter pressures money from the Department of Health was used to increase this to 10 until the end of May. The underspending on the Older People pooled budget has been used to fund the costs of 3 additional care home placements from June through to the end of September (as well as the costs in future years of the extra placements made before June). However, the current level of care home placements is not financially sustainable in the longer term. It is also inconsistent with the agreed policy direction set out in the Business Strategy. Urgent discussions are taking place with the NHS to ensure that care needs can be met in alternative ways which reduce the demand for care home placements.
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
I would like to congratulate the Cabinet Member on the results that have been accomplished from the last three months. There is a significant reduction particularly in the work of people waiting to go into residential care. But I have a concern arising from the answer which is that it appears to be the intention to reduce the number of residential places guite	I counted a number of questions there, firstly am I aware how the decision is made to place a person into a care home – yes. What I plan to do about reducing the number of care packages – it has been part of the core business strategy of the directorate and has been through scrutiny and it is clearly laid out in the budget process both this year and last year. Our whole directive is moving around trying to sustain people to live independent lives in their own homes for longer, it is what individual people want themselves to have a better quality of life and it is better for the Council as well if that is what people want it is our responsibility to ensure we have the appropriate care packages in place. To give the people the huge level of

<sup>&</sup>lt;sup>1</sup> Audit Commission Report 'Joining Up Health and Social Care)

Questions	Answers
substantially. Is the Councillor aware, which I think he probably is, that the decision to send someone into residential care is made first by a care manager who is usually quite experienced then supported by their manager and then usually goes before a panel of three in addition to getting information from their side. How to you expect to be able to change/reduce the level at which they think people need to go the residential care based on the fact that once the need is established you have to meet that need?	long independent lives in their home and reduce the demand on care home packages.
13. COUNCILLOR LARRY SANDERS	COUNCILLOR ARASH FATEMIAN, CABINET MEMBER FOR ADULT SERVICES
What are the most recent figures for the proportion of Oxfordshire residents receiving fully paid NHS Continuing Care? How does this compare to the rest of the country?	The new contract for the reablement service is one that has been based on the national Care Services Efficiency Delivery programme's work on reablement. This will enable Oxfordshire to support 3,250 people to receive a reablement service and 55% of those people will require no on-going care. The current provider is confident it will deliver this level of performance and has at times over the last year exceeded the 55% target. Although the current and new reablement contract has not taken into account the findings of the recent Demos report we are confident that the new contract will have a significant positive impact in supporting more older people to live independently at home. As part of the next commissioning review of the reablement and rehabilitation service due to be undertaken early next year officers will look into the performance of the current contract as well as national benchmarking and relevant research reports including the option of a more community focused service as identified in the Demos report.

Questions	Answers
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
Why is Oxfordshire in such a different rate from the rest of the Country?	This is a long standing issue, it has been through scrutiny and it has been examined at length through scrutiny and I will be happy to circulate the answers and the findings of that scrutiny report to all Councillors so that they are all aware of reasons behind this loss.
14. COUNCILLOR LARRY SANDERS	COUNCILLOR ARASH FATEMIAN, CABINET MEMBER FOR ADULT SERVICES
A recent study by Demos, reported in a recent edition of Community Care magazine reported that "Reablement is failing to deliver maximum impact because of shortcomings including a 'narrow' focus on supporting people within their own homes." They said that "helping people reconnect with social networks and pursue hobbies was vital to improving well-being and reducing the risk of hospital readmissions." How is this community engagement model of reablement reflected in the current contract?	The new contract for the reablement service is one that has been based on the national Care Services Efficiency Delivery programme's work on reablement. This will enable Oxfordshire to support 3,250 people to receive a reablement service and 55% of those people will require no on-going care. The current provider is confident it will deliver this level of performance and has at times over the last year exceeded the 55% target. Although the current and new reablement contract has not taken into account the findings of the recent Demos report we are confident that the new contract will have a significant positive impact in supporting more older people to live independently at home. As part of the next commissioning review of the reablement and rehabilitation service due to be undertaken early next year officers will look into the performance of the current contract as well as national benchmarking and relevant research reports including the option of a more community focused service as identified in the Demos report.
15. COUNCILLOR JENNY HANNABY	COUNCILLOR ARASH FATEMIAN, CABINET MEMBER FOR ADULT SERVICES
In answer to the Delayed Transfer of Care Dr Stephen Richards has put his head on	In answer to the Delayed Transfer of Care Dr Stephen Richards has put his head on the block and promised to resolve the crisis through the ACE programme. As he

Questions	Answers
the block and promised to resolve the crisis through the ACE programme. As he is in danger of having his head removed from his shoulders can the Cabinet member for Adult Service assure this Council and the elderly patients who through no fault of their own are imprisoned in much needed hospital beds, that the extra measure being	<ul> <li>is in danger of having his head removed from his shoulders can the Cabinet member for Adult Service assure this Council and the elderly patients who through no fault of their own are imprisoned in much needed hospital beds, that the extra measure being put in place under the guidance of our own officer John Dixon will be effective and we will see an immediate increase in patients being rescued from their situation.</li> <li>Like her, I am extremely anxious to see a reduction in the number of delays. I</li> </ul>
put in place under the guidance of our own officer John Dixon will be effective and we will see an immediate increase in patients being rescued from their situation.	know that progress has been slower than we would like. However, I do want to stress that progress has been made in the last few months especially with regard to the delays which are the responsibility of social care. We are committed to making further progress. Key priorities for me are to see Oxford Health increase the number of people who go through the reablement service (as we have agreed with them); to address the high level of referrals for bed based care and find alternative ways of meeting care needs; and to work with health colleagues to simplify assessment and discharge arrangements for those leaving hospital. We also need to make sure that the significant investment in community based services is used to best effect.
SUPPLEMENTARY QUESTION	SUPPLEMENTARY ANSWER
Can the Council and the residents be assured that you will holding Oxford Health to account and take them to task should their preference fall short of expectations? Would you then go back to the contract and look at the penalties that you could put against them when they don't help the people.	A very simple answer yes it would be up to me to Oxford Health to account and take them to task, as well as keep them monitored closely and taking them to task if they don't deliver and they don't get paid if they don't delivery as well and yes they would give us recourse to go back and re-examine their practice.

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Division(s): N/A

COPY

# Cabinet – 17 JULY 2012

# TREASURY MANAGEMENT OUTTURN 2011/12

# Report by Assistant Chief Executive and Chief Finance Officer

## Introduction

- 1. The Chartered Institute of Public Finance and Accountancy's (CIPFA's) 'Code of Practice on Treasury Management (Revised) 2009' requires that Council (via Cabinet) and Audit Committee receives an updated report on Treasury Management activities at least twice per year. This report is the second report for the financial year 2011/12 and sets out the position as at 31 March 2012.
- 2. The following annexes are attached
  - Annex 1 Debt Financing 2011/12
  - Annex 2 PWLB Maturing
  - Annex 3 Lending List Changes
  - Annex 4 Investment portfolio 31/03/2012
  - Annex 5 Prudential Indicators Outturn
  - Annex 6 Benchmarking

# Strategy 2011/12

- 3. The Treasury Management Strategy for 2011/12 was based on an average base rate forecast of 0.75%. The budget for interest receivable assumed that an average interest rate of 1.15% would be achieved, 0.40% above base rate.
- 4. The Strategy for Long Term Borrowing was to continue to have the option to fund new or replacement borrowing up to the value of 25% of the portfolio through internal borrowing to reduce the Council's exposure to credit risk and reduce the cost of carry (difference between borrowing costs and investment returns) whilst debt rates remained higher than investment interest rates.
- 5. The Strategy included the continued use of the services of external fund managers, Scottish Widows Investment Partnership (SWIP) and Investec.

### Market Background

6. At the time of determining the strategy for 2011/12, the Bank of England base rate was forecast to remain historically low but to gradually increase and to average 0.75% over the year. In reality, the base rate remained at 0.5% throughout 2011/12 bringing the total period without a base rate change to 36 months at year end.

- 7. During 2011/12 the coalition government continued to plan to bring down government borrowing while also emphasising the need for growth. In the face of other European sovereign weakness UK government Gilts have continued to benefit from their relative 'safe haven' status and the cost of borrowing has remained low for the UK government. 5-year and 10-year gilt yields fell to lows of 0.94% and 2.0% respectively.
- 8. The Bank of England continued to pursue a policy of Quantitative Easing (QE), under which it bought up £325bn of government bonds. This was intended to inject liquidity into banks and act as a stimulus for banks to extend credit to other banks and businesses.
- 9. However, poor growth, particularly in the construction industry, resulted in the economy falling into a technical double dip recession in the fourth quarter of 2011/12.
- 10. CPI Inflation spiked up to 5.2% in September 2011 before falling to 3.5% by year end as the impact of the increase in VAT in January 2011 fell out. At year end, inflation was still above the Bank of England's target rate of 2%.
- 11. In the wider European and Global context, the US Federal Reserve (the Fed) kept the official interest rate at 0.25% where it has been since December 2008. The European Central Bank increased rates from 1% to 1.25% in April 2011 before rates were reduced to 1% again in December 2011.
- 12. By the beginning of 2011/12, the credit crisis had migrated from banks to European sovereigns. The ratings of Ireland and Portugal had been downgraded to the BBB category, Greece had been downgraded to sub-investment grade and Spain had also been downgraded but remained in the AA category.
- 13. During 2011/12, the failure of the Greek government to successfully implement austerity measures in line with the terms of the second bailout package, which had been agreed with Euro Zone leaders in July 2011, made the threat of Greek withdrawal from the Euro a real possibility.
- 14. The difficulty in quantifying the potential impact of sovereign and institutional exposure to the Euro Zone crisis led to a Europe wide lack of confidence in banking institutions and the ability of governments to support them. During the year all three of the major ratings agencies placed European sovereigns, including non-Euro Zone members, on ratings watch.

## **Treasury Management Activity**

## **Debt Financing**

- 15. The Council's debt financing position for 2011/12 is shown in Annex 1.
- 16. The option to fund new or replacement borrowing requirements from internal balances, up to the value of 25% of the investment portfolio was retained in the 2011/12 annual treasury management strategy. This was intended to reduce the cost of carry of borrowing which is the difference between borrowing rates and investment returns.

- 17. No new borrowing has been arranged during 2011/12 with either the PWLB or through the money markets.
- 18. At 31 March 2012, the authority had 71 PWLB loans totalling £370.73m and 10 LOBO<sup>1</sup> loans totalling £50m. The average rate of interest paid on PWLB debt was 4.62% and the average cost of LOBO debt in 2011/12 was 3.95%. The combined weighted average for interest paid on long-term debt was 4.54%.

### Maturing Debt

19. The Council repaid £13.686 million of maturing PWLB loans during the year. The weighted average interest rate payable on the matured loans was 7.62%. The details are set out in Annex 2.

## **Debt Restructuring**

20. No long term debt was restructured during 2011/12.

# **Investment Strategy**

- 21. Security and liquidity of cash was prioritised above the requirement to maximise returns. The Council adopted a cautious approach to lending to financial institutions, and continuously monitored credit quality information regarding the institutions on the Lending List.
- 22. During 2011/12 the Council limited the exposure to banks by increasing lending to local authorities deemed to be of high credit quality. At 31 March 2012 the Council had £67m of long term fixed deposits (deposits over 364 days), of which £57m was placed with local authorities or police authorities.
- 23. The aim of this was to maintain yield while increasing the security of deposits and reducing the exposure to interest rate and counterparty risk in an environment where interest rates are expected to stay low or to fall over the medium term.
- 24. Most deposits placed with Local Authorities were between one and three years in length. Taking into account all fixed term deposits during 2011/12, the weighted average maturity of deposits was 300 days.
- 25. The weighted average maturity of all deposits at 31 March 2012, including money deposited overnight, was 282 days (compared with 110 days during 2010/11). This comprised £196m fixed deposits with a weighted average maturity of 390 days and £76m held on overnight deposit at 1 day notice.
- 26. The Council used fixed and structured deposits, as well as call accounts, money market funds and short dated bond funds to deposit its in-house temporary cash surpluses during 2011/12.

<sup>&</sup>lt;sup>1</sup> LOBO (Lender's Option/Borrower's Option) Loans are long-term loans which include a re-pricing option for the bank at predetermined intervals.

27. In compliance with the latest CIPFA guidance on deposits held with Icelandic banks, the 2011/12 final accounts include an impairment for the potential lost interest on amounts placed with Landsbanki. During 2011/12 the preferential status of local authority claimants was confirmed and the first distribution was received from the winding up board. It is now understood that authorities should receive 100% of their claim, although the timings of future distributions are unknown.

# The Council's Lending List

28. The Council's in-house cash balances are deposited with institutions that meet the Council's approved credit rating criteria. The approved Lending List is regularly updated during the year to reflect changes in bank and building society credit ratings. Changes are reported to Cabinet each month. The approved lending list may also be further restricted by officers, in response to changing conditions and perceived risk. Annex 3 shows the amendments incorporated into the Lending List during 2011/12, in accordance with the approved credit rating criteria and additional temporary restrictions.

### Investment Outturn

- 29. The average daily balance of temporary surplus cash invested in-house was £260m in 2011/12. The Council achieved an average in-house return for the year of 1.12%, producing gross interest receivable of £2.928m (excluding interest accrued on Landsbanki deposits). Temporary surplus cash balances include: developer contributions; council reserves and balances; trust fund balances; and various other funds to which the Council pays interest at each financial year end, based on the average rate earned on all deposits.
- 30. In 2011/12 the Council changed the benchmark, against which its own in-house investment performance is measured, from the seven-day inter-bank sterling rate to the three month inter-bank sterling rate. The three month rate better reflects the maturity profile of the Council's investment portfolio and therefore provides a more meaningful comparator.
- 31. During 2011/12 the average three month inter-bank sterling rate was 0.81%. The Council's average in-house return of 1.12% exceeded this benchmark by 0.31%.
- 32. Due to the lower than forecast base rate and unfavourable market conditions the average in-house return was 0.03% lower than the budgeted rate of interest of 1.15%.
- 33. The Council operates a number of instant access call accounts and money market funds to deposit short-term cash surpluses. During 2011/12 the average balance held on instant access was £57.0m.
- 34. At 31 March 2012, the Council's investment portfolio of £274.85m comprised £174.53m of fixed term deposits, £75.99m at short term notice in money market funds and call accounts, £12.05 in short dated bond funds and £12.28m managed by external fund managers. Annex 4 shows the analysis of the investment portfolio at 31 March 2012.

35. The council's Treasury Management Strategy Team regularly monitors the risk profile of the Council's investment portfolio. An analysis of the credit and maturity position of the portfolio at 31/3/2012 is shown in Annex 4.

# **External Fund Managers**

- 36. During the year, the Council continued to use the services of two external fund managers: Investec Asset Management Limited and Scottish Widows Investment Partnership Limited (SWIP). External funds are used by the Council to help manage investment risks by diversification of the portfolio in terms of access to a range of different counterparties and through the use of different financial instruments such as corporate bonds.
- 37. The performances of the external funds are reported to and monitored by the Treasury Management Strategy Team on a monthly basis. A review of the SWIP holdings found that the majority of the funds were placed in the SWIP short dated bond fund. As the Council is able to invest directly in this fund, the decision was made to end the segregated mandate with SWIP and to invest £12.0m of the balance directly in the Short dated bond fund. This transaction was completed on 30 March 2012 and has allowed the Council to save the minimum annual management fee of £20,000 for 2012/13 while maintaining the same portfolio diversification and return.
- 38. SWIP's annualised return for the year (1 April 2011 to 30 March 2012) was 1.32%, compared with a benchmark of 0.48%.
- 39. The Investec mandate was changed in December 2010 to a non-discretionary mandate where proportions of the portfolio are invested in three different types of investment fund as set out in the table below:

Fund Name	Weighting	Investment Objectives
Liquidity Fund	5%	To achieve a superior return to that of cash deposits while maintaining capital and preserving liquidity.
Short Dated Bond Fund	65%	To provide capital stability and income through investment in short term fixed income and variable rate securities listed or traded in one or more Recognised Exchanges.
Target Return Fund	30%	To produce a positive return over the longer term regardless of market conditions by investing primarily in interest bearing assets and related derivatives.

- 40. The month on month performance of the Target Return Fund has been volatile during 2011/12. Investec's overall return for the year (net of management charges) was 0.83%, compared with a benchmark of 1.71%. This reflects the nature of the fund and the need to view the performance over the longer term.
- 41. Officers are continuing to monitor the performance of the fund on a monthly basis and have regular meetings with the fund manager.

# **Prudential Indicators for Treasury Management**

42. During the financial year the Council operated within the treasury limits and Prudential Indicators set out in the Council's Treasury Management Strategy Report. The outturn for the Prudential Indicators is shown in Annex 5.

# **External Performance Indicators and Statistics**

- 43. The County Council is a member of the CIPFA Treasury and Debt Management Benchmarking Club and completed returns for the financial year 2011/12. The results of this exercise are not yet available.
- 44. Arlingclose has also benchmarked Oxfordshire County Council's investment performance against its other clients. Since 31 March 2011 the Council has maintained the yield on its deposits whilst simultaneously maintaining low credit risk. When compared against other County Councils, Oxfordshire County Council's deposit portfolio sits on the average line for interest rate and the lowest quartile for credit risk. The investment performance benchmarking is shown in Annex 6.

# **Financial and Legal Implications**

- 45. The combined activities of debt and investment management contribute to the strategic measures element of the Council's budget. In the Medium Term Financial Plan, the budget for Interest Payable in 2011/12 was £18.808m compared with the outturn of £19.280m giving a net overspend of £0.472m.
- 46. The 2011/12 budget for interest receivable was £2.507m, compared with the outturn of £3.109m giving a net overachievement of £0.602m. In addition the 2011/12 accounts recognise an increase in the value of available for sale assets<sup>2</sup> of £0.102m. The increase in interest received is due to higher average cash balances due in part to slippage on the capital programme and receipt of government grants earlier in the year. This mitigated the impact of lower than forecast average interest rate.
- 47. The budget for Interest Payable in 2012/13 is £18.756m. The expected return for Interest Receivable in 2012/13 is £2.234m (in house) and £0.215m (external). These positions will be reviewed during the year.

## RECOMMENDATION

48. The Cabinet is RECOMMENDED to note the report, and to RECOMMEND Council to note the Council's Treasury Management Activity in 2011/12.

### SUE SCANE Assistant Chief Executive and Chief Finance Officer

### **Contact officer: Hannah Doney**

<sup>&</sup>lt;sup>2</sup> Available for sale assets comprise the Investec fund and short dated bond funds.

Telephone Number: 01865 323988

June 2012

#### Annex 1

### **OXFORDSHIRE COUNTY COUNCIL DEBT FINANCING 2011/12**

<ul> <li><u>Debt Profile</u></li> <li>1. PWLB</li> <li>2. Money Market LOBO loans</li> <li>3. Sub-total External Debt</li> <li>4. Internal Balances</li> <li>5. Actual Debt at 31 March 2011</li> </ul>	£m 88% 384.41 11% <u>50.00</u> 434.41 1 % <u>3.21</u> <b>100% 437.62</b>
<ol> <li>Government Supported Borrowing</li> <li>Unsupported Borrowing</li> <li>Borrowing in Advance</li> <li>Minimum Revenue Provision</li> </ol>	0.00 1.35 0.00 - <u>18.52</u>
10. Actual Debt at 31 March 2012	420.45
<ol> <li>PWLB loans maturing during the year</li> <li>PWLB loans repaid prematurely in the course of debt restructuring</li> <li>Total Maturing Debt</li> </ol>	<i>Maturing Debt</i> 13.69 <u>0.00</u> <b>13.69</b>
<ul> <li>14. PWLB Normal</li> <li>15. PWLB loans raised in the course of debt restructuring</li> <li>16. Money Market LOBO loans</li> <li>17. Total New External Borrowing</li> </ul>	New External Borrowing 0.00 0.00 <u>0.00</u> <b>0.00</b>
18. PWLB 19. Money Market LOBO loans 20. Sub-total External Debt 21. Internal Balances	<i>Debt Profile Year End</i> 88% 370.72 12% <u>50.00</u> 420.72 - 0 <u>% -0.27</u>

 21. Internal Balances
 - 0 % -0.27

 22. Actual Debt at 31 March 2012
 100% 420.45

# Line

- 1-5 This is a breakdown of the Council's debt at the beginning of the financial year (1 April 2011). The PWLB is a government agency operating within the Debt Management Office. LOBO (Lender's Option/ Borrower's Option) loans are long-term loans, with a maturity of up to 60 years, which includes a re-pricing option for the bank at predetermined time intervals. Internal balances include provisions, reserves, revenue balances, capital receipts unapplied, and excess of creditors over debtors.
- 6 'Government Supported Borrowing' is the amount that the Council can borrow in any one year to finance the capital programme. This is determined by Central Government, and in theory supported through the Revenue Support Grant (RSG) system.
- 7 'Unsupported Borrowing' reflects Prudential Borrowing taken by the authority whereby the associated borrowing costs are met by savings in the revenue budget.
- 8 'Borrowing in Advance' is the amount the Council borrowed in advance during 2011/12 to fund future capital finance costs.
- 9 The amount of debt to be repaid from revenue. The sum to be repaid annually is laid down in the Local Government and Housing Act 1989, which stipulates that the repayments must equate to at least 4% of the debt outstanding at 1 April each year.
- 10 The Council's total debt by the end of the financial year at 31 March 2012, after taking into account new borrowing, debt repayment and movement in funding by internal balances.
- 11 The Council's normal maturing PWLB debt.
- 12 PWLB debt repaid early during the year.
- 13 Total debt repaid during the year.
- 14 The normal PWLB borrowing undertaken by the Council during 2011/12
- 15 New PWLB loans to replace debt repaid early.
- 16 The Money Market borrowing undertaken by the Council during 2011/12.
- 17 The total external borrowing undertaken.
- 18-22 The Council's debt profile at the end of the year.

Date	Amount	Rate %	Repayment
	£m		Туре
01/04/2011	5.000	9.500	Maturity
22/05/2011	3.000	9.000	Maturity
13/07/2011	0.500	2.350	EIP
31/07/2011	0.500	2.350	EIP
31/08/2011	0.342	1.120	Annuity
16/09/2011	1.000	9.500	Maturity
01/12/2011	2.000	7.500	Maturity
13/01/2012	0.500	2.350	EIP
31/01/2012	0.500	2.350	EIP
28/02/2012	0.344	1.120	Annuity
Total	13.686		

#### Public Works Loan Board: Loans Maturing in 2011/12

### **Repayment Types**

Maturity – Full amount of principal is repaid at the final maturity date EIP – Equal Instalments of Principal are repaid every 6 months until the final maturity date Annuity – A reducing balance of principal is repaid every 6 months until the final maturity date

### Lending List Changes during 2011/12

### Counterparties added during 2011/12

Legal and General Sterling Liquidity Fund SWIP Global Liquidity Fund

### Counterparties removed during 2011/12

Bank of New York Mellon

- Bank of Scotland
- Clydesdale Bank
- Crown Agents Bank
- **BNP** Paribas
- Credit Industriel et Commercial (CIC)
- DnB NOR Bank
- Nordea Bank Finland
- Rabobank Group
- Santander UK Plc
- Svenska Handelsbanken

### Counterparties suspended and reinstated during 2011/12

- Lloyds TSB
- Nationwide Building Society
- Prime Rate Sterling Fund
- Royal Bank of Scotland
- Santander UK Plc

# Lending limits & Maturity limits decreased from 1 April 2011

	Lending Limit as at 31 March 2012	Maximum Maturity as at 31 March 2012
Santander UK plc	£5,000,000	O/N
Royal Bank of Scotland	£10,000,000	3 months
Lloyds TSB Bank plc	£10,000,000	3 months
Bank of Montreal	£25,000,000	6 months
Bank of Nova Scotia	£25,000,000	6 months
Barclays Bank	£15,000,000	3 months
Canadian Imperial Bank of Commerce	£25,000,000	6 months
Commonwealth Bank of Australia	£25,000,000	6 months
HSBC Bank	£25,000,000	6 months
JP Morgan Chase Bank	£25,000,000	3 months
National Australia Bank	£25,000,000	6 months
National Bank of Canada	£10,000,000	6 months
Nationwide Building Society	£15,000,000	3 months
Royal Bank of Canada	£25,000,000	6 months
Prime Rate Sterling Fund	£9,000,000	6 months
Standard Chartered Bank	£25,000,000	3 months
Toronto-Dominion Bank	£25,000,000	6 months

### OXFORDSHIRE COUNTY COUNCIL INVESTMENT PORTFOLIO 31/03/2012

# Fixed term deposits held at 31/03/2012

Counterparty	Principal Deposited (£)	Maturity Date
Landsbanki Islands HF	1,410,738	29-Mar-13
Landsbanki Islands HF	2,117,965	29-Mar-13
Newcastle City Council	5,000,000	5-Jul-12
Newcastle City Council	5,000,000	2-Jul-12
Shepway District Council	2,000,000	29-Jun-12
Shepway District Council	2,000,000	28-Jun-13
Doncaster Metropolitan Borough Council	3,000,000	2-Apr-12
HSBC Bank plc	10,000,000	27-May-14
Newcastle City Council	5,000,000	31-Dec-12
Barclays Bank Plc (Direct)	4,000,000	15-May-12
Commonwealth Bank of Australia	5,000,000	15-Jun-12
Northumberland County Council	5,000,000	28-Mar-13
Northumberland County Council	5,000,000	16-Sep-13
Cambridgeshire County Council	5,000,000	28-Sep-12
Cambridgeshire County Council	5,000,000	29-Jun-12
Rabobank Group (Direct)	5,000,000	5-Apr-12
National Australia Bank (Direct)	5,000,000	27-Apr-12
Kingston Upon Hull City Council	6,000,000	15-May-14
Kingston Upon Hull City Council	1,000,000	31-Oct-13
Bank of Nova Scotia	10,000,000	17-May-12
Fife Council	9,000,000	20-Dec-13
Fife Council	5,000,000	28-Jun-13
Fife Council	5,000,000	15-Aug-14
Corby Borough Council	7,000,000	17-Dec-12
Fife Council	4,000,000	31-Oct-13
Glasgow City Council	3,000,000	15-Jan-13
Bassetlaw District Council	3,000,000	11-Jan-13
Doncaster Metropolitan Borough Council		25-Apr-14
Lloyds TSB Bank plc	1,000,000	2-May-12
Cheshire West and Chester Council	5,000,000	20-Feb-13
Lloyds TSB Bank plc	2,000,000	1-Jun-12
Mid Suffolk District Council	5,000,000	5-Mar-13
Commonwealth Bank of Australia	5,000,000	7-Jun-12
The Mayor's Office for Policing and Crim		13-Mar-15
Kettering Borough Council Tota	4,000,000	15-Mar-13
Structured deposite hold at 21/2/2012	al 154,528,703	

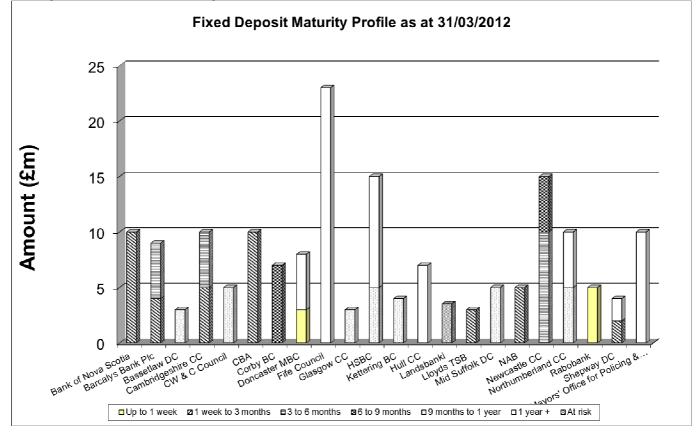
## Structured deposits held at 31/3/2012

Counterparty	Principal Deposited (£)	Maturity Date
Barclays Bank PLC (Through Broker)	5,000,000	20Jul-12
HSBC Bank plc	5,000,000	28-Mar-13
HSBC Bank plc	10,000,000	27-May-14

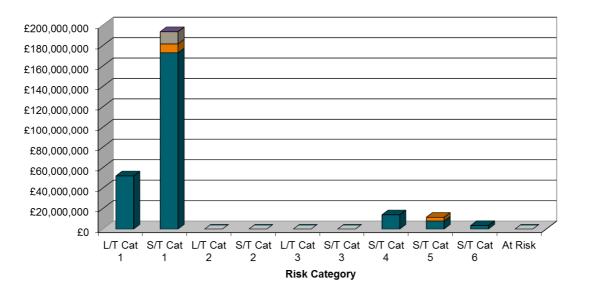
### Short-term notice call accounts and Money Market Funds

Royal Bank of Scotland Call Account5,003,909Same daySantander UK Call Account5,002,521Same dayGoldman Sachs MMF129Same dayDeutsche Global Liquidity Fund6,980,900Same day
Goldman Sachs MMF129Same dayDeutsche Global Liquidity Fund6,980,900Same day
Deutsche Global Liquidity Fund 6,980,900 Same day
Prime Rate Sterling Liquidity Fund 9,006,185 Same day
Ignis 25,000,000 Same day
Legal and General Sterling Liquidity Fund 25,000,000 Same day
Total 75,993,644
Short Dated Bond Funds
Counterparty Balance at 31/03/12 (£) Notice period
SWIP 12,000,513 2 days
Prime Rate Cash Plus Fund 50,295 2 days
Total 12,050,808
Externally Managed Funds
Fund Manager Value of Fund at 31/03/12 (£)
Investec 12,278,350
Total 12,278,350

# Risk profile of investment portfolio at 31/3/12



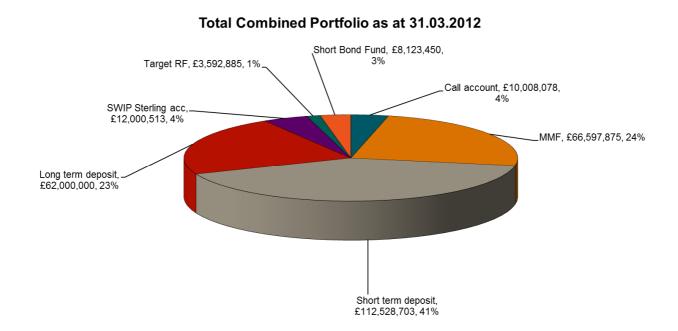
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#### Risk Profile - Total Combined Portfolio as at 31.03.2012



Risk Category	L/T rating	S/T rating	Individual rating	Viability rating
	AA+,			
1	AA	F1+	1, 2	aaa, aa
2	AA-	F1+	1, 2	aa, a
3	AA-	F1+	1	bbb
4	AA-	F1+	1	bbb
5	A+, A	F1	1, 2, 3	a, bbb,bb
6	А	F1	2, 3, lower	b or lower



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### Prudential Indicators Outturn 31 March 2012

Authorised and Operational Limit for External Debt Authorised Limit for External Debt Operational Limit for External Debt Actual External Debt at 31 March 2012	£486,000,000 £476,000,000 £420,728,448
<b>Fixed Interest Rate Exposure</b> Fixed Interest Net Borrowing limit Actual at 31 March 2012	150.00% 139.04%
Variable Interest Rate Exposure Variable Interest Net Borrowing limit Actual at 31 March 2012	25.00% - 39.04%
<b>Sums Invested over 365 days</b> Total sums invested for more than 364 days maximum limit Actual sums invested for more than 364 days at 31 March 2012	£100,000,000 £ 67,000,000
Maturity Structure of Borrowing at 31/03/12	

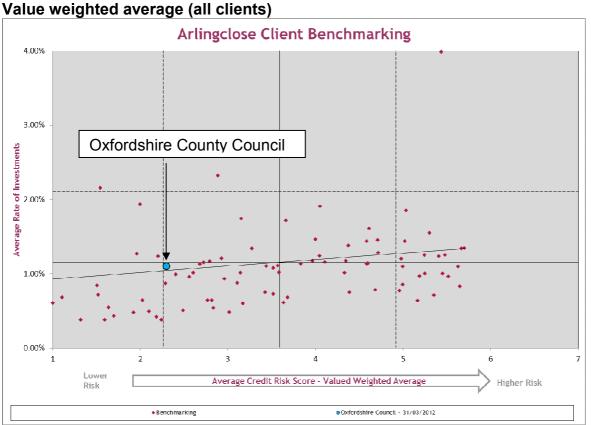
	Limit %	Actual %
From 01/04/11		
Under 12 months	0 - 20	0
12 – 24 months	0 - 25	7.93
24 months – 5 years	0 - 35	9.27
5 years – 10 years	5 - 40	14.97
10 years +	50 - 95	67.83

The Prudential indictors for Maturity structure are set with reference to the start of the financial year. The actual % shown above relates to the maturity period remaining at 01/04/11 on loans still outstanding at 31/03/12.

### Actual Maturity Structure of Borrowing at 01/04/12

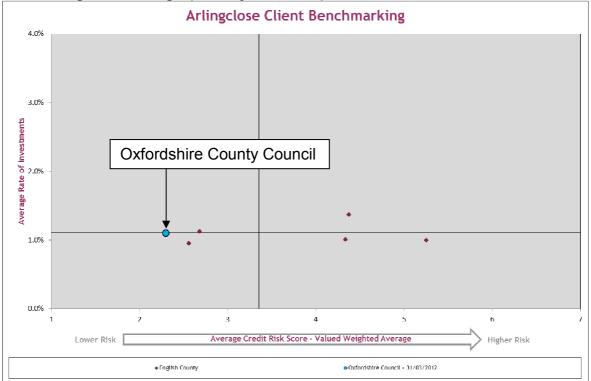
	Limit %	Actual %
From 01/04/12		
Under 12 months	0 - 20	6.74
12 – 24 months	0 - 25	3.80
24 months – 5 years	0 - 35	8.56
5 years to 10 years	5 – 40	18.30
10 years +	50 – 95	62.60





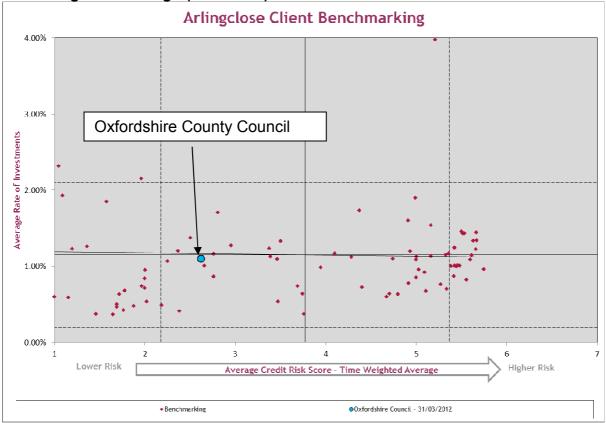
The above graph shows that Oxfordshire County Council achieved the average interest rate for the credit weighting of all clients of Arlingclose as at 31/03/2012.





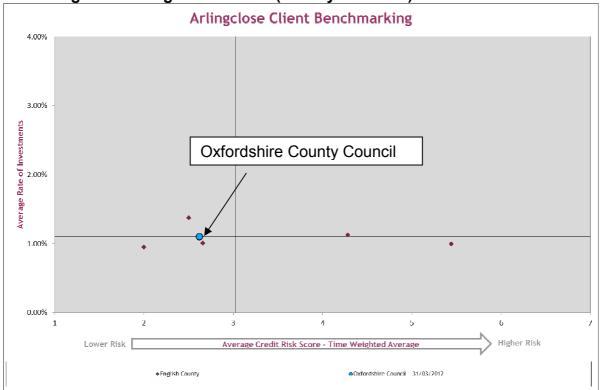
The above graph shows that Oxfordshire County Council achieved a similar interest rate for less credit risk compared to 5 other County Councils as at 31/03/2012.

### Time weighted Average (all clients)



The above graph shows that Oxfordshire County Council achieved a near average interest rate on deposits whilst maintaining a relatively low credit risk at 31/03/2012.

### Time weighted Average Credit Risk (County Councils)



The above graph shows that Oxfordshire County Council achieved a similar interest rate to the other County Councils in the sample, whilst it maintained a significantly lower time weighted credit risk as at 31/03/2012.

Division(s): N/A

# **COUNTY COUNCIL – 11 SEPTEMBER 2012**

# PARTNERSHIP UPDATE REPORT

### Report by Assistant Chief Executive & Chief Finance Officer

### Purpose

- 1. This report provides an update on the Oxfordshire-wide partnerships which are critical in progressing key countywide priorities and have support from our partners:
  - Oxfordshire Local Enterprise Partnership (Business led)
  - Oxfordshire Spatial Planning and Infrastructure Partnership
  - Oxfordshire Environment and Waste Partnership
  - Oxfordshire Health and Wellbeing Board this report includes information about the three supporting partnership boards:
    - Oxfordshire Health improvement Board
    - Oxfordshire Adult Health and Social Care Boards
    - Oxfordshire Children and Young People Board
  - Oxfordshire Public Information Network (PIN)
  - Oxfordshire Safer Communities Partnership
  - Oxfordshire Stronger Communities Alliance
- 2. Several of the Partnerships have experienced considerable changes as a result of national policy changes e.g. the formation of the local Health and Wellbeing Board and election of new key partnership roles such as the Police and Crime Commissioner (due to be elected in November 2012).
- 3. In relation to the Health and wellbeing board three partnerships are now in place (Health Improvement, Adult Health and Social Care, Children and Young People) to support the work of the board through focusing on specific priorities identified in the Joint Health and Wellbeing Strategy for Oxfordshire. The Public Involvement Network (PIN) has also been established to ensure that the opinions and experiences of people in Oxfordshire underpin the work of the Health and Wellbeing Board and the supporting Partnership Boards.
- 4. Each partnership report addresses the following points:
  - The current focus for the Partnership;
  - The Partnership's key achievements in the last year;
  - The aims for the Partnership in the year ahead ;
  - The key challenges for the Partnership and how these will be addressed going forward.

5. Details of the current/future work undertaken by these Partnerships are shown in Annex A to this report.

### Military

- 6. The Military Partnership is not part of the Oxfordshire Partnership; however, it is worth noting a summary of the positive progress made by this partnership in the past year.
- 7. We have made considerable progress in our Armed Forces Military Liaison work and we are seen as an area of best practice. The Oxfordshire Military Partnership continues to be an effective relationship that delivers results. Productive partnership working has delivered real improvements to the lives of military personnel and their families; including improved access to health services, school places and identifying employment opportunities for service leavers. In addition, a total of £347,521 in funding has been secured for local communities through nine successful bids to the Community Covenant grant scheme (which is run by the Ministry of Defence). The bids have included:
  - Funding a number of activity days which brought together over 4000 people from both the military and local communities at each of the bases
  - A £I30,000 RAF themed playground in Carterton aimed at integrating children from the local community through play
  - A £45,000 refurbishment of a local church which will act as a religious and community building for both the military and civilian communities. This also functions as the station church for RAF Benson.
- 8. Our Elected Member Armed Forces Champions continue to form effective links with their respective local military base in order to increase awareness of key issues and help Oxfordshire County Council officers to understand the key issues faced by members of the Armed Forces Community.

#### **Reports to Council**

9. The partnership update reports will continue to be discussed annually at Full Council.

### RECOMMENDATION

10. Council is **RECOMMENDED** to note the report.

#### SUE SCANE

Assistant Chief Executive & Chief Finance Officer

Contact Officer :	Alexandra Bailey Tel : (01865) 816384
Background Papers :	Nil

# Annex A: Partnership Update September 2012

Partnership Name	Oxfordshire Local Enterprise Partnership (LEP)
Date of completion	July 2012
Contact officer	Martin Tugwell, Deputy Director (Growth and
	Infrastructure), Oxfordshire County Council
Chairman	Adrian Shooter CBE
OCC Cabinet Member	Cllr Ian Hudspeth
The current focus for the Partnership	

The Oxfordshire Local Enterprise Partnership is focused on the creation of sustainable, high-value private sector job creation through:

- Improving the skills of Oxfordshire's workforce and those people about to enter the workforce
- Increasing inward investment in Oxfordshire •
- Developing the business support services for Oxfordshire's businesses
- Enabling improved access to finance
- Improving infrastructure for growth and jobs •
- Getting the county connected to fast broadband access and improved mobile phone coverage

### The Partnership's key achievements in the last year

- A new Executive Board and Chairman are in place along with new governance and working arrangements to ensure transparency in allocating funding, such as the Growing Places Fund (a fund of £8.4M to unlock stalled infrastructure projects that will contribute to the creation of new private sector jobs in Oxfordshire).
- The Oxfordshire Skills Board has made the skills need analysis available to all schools, colleges and training providers and there is evidence that this is being used to inform school curriculum planning.
- The growth of Invest in Oxfordshire, a local service to provide confidential help to businesses seeking to locate in Oxfordshire, continues apace. In 2011/2012, out of the 31 companies who approached Invest in Oxfordshire, five landed with the creation of a number of new jobs.
- The Enterprise Partnership, with Oxfordshire County Council, entered the Enterprising Places competition run by the Department of Business, Innovation and Skills. A video, Enterprising Oxfordshire, highlights the free business support available in the county from Oxfordshire Business Enterprises, Frederick's Oxfordshire and Oxfordshire Business Mentors.
- A meeting with banks was held on 19 June and a follow up meeting will take place in August to develop an action plan to widen access to finance for SMEs.

• The Enterprise Partnership received a total of £8.4M Growing Places Fund to allocate to stalled infrastructure projects. The bidding process was launched on 21 May. Seven Full Business Cases for proposals were received on 13 July. The Executive Board will make a decision on which proposals to fund at its meeting on 14 August.

### The aims for the Partnership in the year ahead

- Allocation of the Growing Places Fund enables stalled infrastructure projects that will contribute to the creation of new jobs to go ahead.
- Submit a successful bid to the Regional Growth Fund for the proposed Service Leavers Business Support project
- An increased number of companies seeking advice about locating to Oxfordshire via the Invest in Oxfordshire service
- An increased number of learners in Oxfordshire making choices about learning that will help them get a job in Oxfordshire, by attending events such as CareersFest, WorldSkills UK, Teen Tech, and through support for schools
- Through the Skills for Science Vale UK project, increase the number of learners being aware of the opportunities presented by new companies moving into the Oxfordshire Science Vale Enterprise Zone
- Businesses in Oxfordshire know where to go to access the business support they need including an improved Business Support Hub (an online free signposting service for businesses seeking a wide range of support) and signposting to relevant networking events
- An increased number of businesses engaging with the potential of new technologies to transform their business models.
- Provision of free face-to-face business start-up advice on a sustainable business model, through the procurement of a new company to manage the service.
- An increased number of businesses investing in training, particularly in the high tech manufacturing sector.

# The key challenges for the Partnership and how these will be addressed going forward.

The key challenge for the Enterprise Partnership is increasing its capacity to influence a wide range of players on the national and local scene so that it fulfils its overall aim to increase the number of private sector jobs in the county.

To address this issue the following actions have been taken:

- Executive Board members have been assigned to a specific area of work on which they lead strategically, pulling in expertise as appropriate to develop and deliver projects aligned to the Business Plan.
- Responding to local and national consultations, including the DfT devolving local major transport schemes and the Oxfordshire Local Investment Plan
- Developing the Enterprise Partnership Forum to include CEO's and MD's of Oxfordshire's key companies and public sector & academic organisations
- Engaging and lobbying Oxfordshire MPs on specific issues where barriers

exist to the creation of new private sector jobs.

Partnership Name	Strategic Planning and Infrastructure Partnership (SPIP)
Date of completion	August 2012
Contact officer	Martin Tugwell Deputy Director (Growth and
	Infrastructure), Oxfordshire County Council
Chairman	Cllr A Ducker (South Oxfordshire District Council)
OCC Cabinet Member	Councillor Ian Hudspeth
The current focus for the Partnership	

- The partnership provides a forum to work jointly with partners on matters of collective interest and to seek agreement on local priorities and targets in relation to planning, housing, economic development and infrastructure provision.
- The focus of the partnership is on taking forward work related to infrastructure planning and delivery, building on the Local Investment Plan that was prepared by the Partnership.
- Affordable housing programme: understanding the implications of changes to the provision of affordable housing including the introduction of the affordable rent scheme and changes to housing benefit.

### The Partnership's key achievements in the last year

- Developed and agreed a draft joint Local Investment Plan (LIP) for Oxfordshire (which provides an overview of the investment required to support sustainable economic growth)
- Developed a draft Governance Protocol with the Local Enterprise Partnership clearly setting out the working relationship between the LEP and the SPIP, including clarity on the decision making process when required through the SPIP to the LEP
- Gained an understanding of the implications arising from the introduction of Community Infrastructure Levy on securing contributions from development
- Transferred the Chairmanship responsibilities of the SPIP from Oxford City to South Oxfordshire District Council

### The aims for the Partnership in the year ahead

- Continued and improved links with the LEP
- Growing Places Fund Bids and the development and implementation of infrastructure schemes
- New Gypsy and Traveller Study to assess the needs of these communities

and inform work going forward

• Refreshed Strategic Housing Market Assessment (awaiting new census data)

# The key challenges for the Partnership and how these will be addressed going forward.

- Jointly agree the prioritisation of infrastructure (based on resources and economic needs) as part of the development of the Local Investment Plan
- Ensuring consistent approach to the Community Infrastructure levy and related charging schedule.
- The challenges are being and will continue to be addressed through joint working across the districts and county council.

Partnership Name	Environment and Waste Partnership
Date of completion	July 2012
Contact officer	Martin Tugwell, Deputy Director (Growth and
	Infrastructure), Oxfordshire County Council.
Chairman	Councillor David Dodds (South Oxfordshire District
	Council)
OCC Cabinet Member	Councillor Hilary Hibbert-Biles
The current focus for the Partnership	

The focus of the Environment Partnership is on:

- Reducing greenhouse gas emissions and strengthening climate resilience within organisations and local communities.
- Reaching a strategic decision about how Oxfordshire local authorities can support the Green Deal.

The focus of the Waste Partnership is on:

- Reducing waste and maximising reuse, recycling and composting.
- Reducing the environmental and financial costs of managing our waste.

### The Partnership's key achievements in the last year

- Demonstrated measurable reductions in greenhouse gas emissions as a result of implementing the Low Carbon Communities programme, which:
  - $\circ$  supported the low cost insulation of over 1,000 homes
  - $\circ~$  advised over 2,000 residents about affordable warmth
  - saved an estimated 650 tonnes of CO2 emissions per annum, (or total 26,000 tonnes over 40 year lifetime of the buildings).
- By sharing good practice, solutions, and progress across local authorities, enabled partner organisations to make progress in reducing greenhouse gas emissions.
- Hosted a workshop about the Green Deal for partner organisations in Oxfordshire to develop options for a future delivery model.
- The Environment and Waste partnership worked jointly to procure an environmental education service that visits schools promoting energy efficiency and waste reduction.
- Delivery of further improvement against key waste performance indicators with the countywide recycling and composting rate reaching 60% which means we are amongst the **very best in the country** at recycling and composting. We are also very good at not producing waste and for 2010/11 had the **lowest waste produced per person of any county council** and our performance figures for 2011/12 should mean we retain this national position.

### The aims for the Partnership in the year ahead

To evaluate options for local authority support for the Green Deal in

Oxfordshire; this could potentially result in a joint procurement exercise.

- To strengthen the role of the local authority working group in developing and delivering a programme of work on behalf of the Environment Partnership.
- To complete a public consultation on a five-year review of the joint municipal waste management strategy and agree a revised strategy.
- Considering a contract for the bulking and onward haulage of waste collected by district councils to the Ardley Energy from Waste plant ahead of the plant opening.
- Continue to maximise the amount we recycle and compost to maintain our national performance level.
- To seek and develop opportunities to reuse more and continue to reduce the amount of waste we all produce.
- To implement the joint waste strategy action plan agreed by all partners.

# The key challenges for the Partnership and how these will be addressed going forward.

- To access alternative sources of funding to deliver joint projects, at a time when resources to service the partnership and/or to commission or fund new projects and programmes are very limited. This will require a new innovative approach in part reflected in the Green Deal and the emerging community share offers.
- Key to the agreement of a new joint waste strategy will be the setting of new recycling targets.
- As waste management is performing so well further increases in performance will become increasing difficult to deliver. Improvement and efficiencies will be delivered most effectively through closer partnership working.

July 2012	
Jonathan McWilliam, Director for Public Health,	
Oxfordshire County Council.	
Cllr Ian Hudspeth	
Cllr Ian Hudspeth	
The current focus for the Partnership	

- The Shadow Health and Wellbeing Board is the principal structure in Oxfordshire responsible for improving the health and wellbeing of the people of the County through partnership working. It will become a statutory committee of the Council from April 2013
- The Board is a partnership between Local Government, the NHS and the people of Oxfordshire. Members include leaders of the Clinical Commissioning Group, Councillors from County and District councils, the Local Involvement Network and senior Officers from Local Government.
- The Health and Wellbeing Board has been established to make a measurable difference to the health and wellbeing of the people of Oxfordshire. Its vision is: By 2016 in Oxfordshire:
  - more children and young people will lead healthy, safe lives and will be given the opportunity to develop the skills, confidence and opportunities they need to achieve their full potential;
  - more adults will have the support they need to live their lives as healthily, successfully, independently and safely as possible, with good timely access to health and social care services;
  - everyone will be given the opportunity to voice their opinions and experiences to ensure that services meet their individual needs;
  - the best possible services will be provided within the resources we have, giving excellent value for the public.
- The Board will focus on the priorities identified in the Joint Health and Wellbeing Strategy for Oxfordshire:

### **Children and Young People**

**Priority 1**: All children have a healthy start in life and stay healthy into adulthood **Priority 2**: Narrowing the gap for our most disadvantaged and vulnerable groups **Priority 3**: Keeping all children and young people safer

Priority 4: Raising achievement for all children and young people

### Adult Health and Social Care

**Priority 5**: Living and working well: Adults with long term conditions, physical or learning disability or mental health problems living independently and achieving their full potential

**Priority 6**: Support older people to live independently with dignity whilst reducing the need for care and support

**Priority 7**: Working together to improve quality and value for money in the Health and Social Care System

### Health Improvement

Priority 8: Preventing early death and improving quality of life in later years
Priority 9: Preventing chronic disease through tackling obesity
Priority 10: Tackling the broader determinants of health through better housing and preventing homelessness
Priority 14: Preventing infectious disease through immunication

Priority 11: Preventing infectious disease through immunisation

### The Partnership's key achievements in the last year

The Board remains in Shadow form until March 2013, when the Health and Social Care Act (2012) comes into effect. However, the Board has already:

- Agreed the Joint Health and Wellbeing Strategy following consultation, identifying key priorities that the Board and partner organisations will focus on to bring measurable and meaningful improvements over the coming years.
- Signed off the Joint Strategic Needs Assessment (JSNA) for 2011/12 as the evidence base for the Joint Health and Wellbeing Strategy, as well being accessible to all partners to drive decision making across a wide range of areas.
- Established strong engagement from key organisations, including the County and District Councils and the Clinical Commissioning Group.
- Established a structure including three supporting partnership boards (Health Improvement, Adult Health and Social Care, Children and Young People) to allow greater focus on specific priorities and wider engagement of key partners in the delivery of these priorities.
- Established a Public Involvement Network underpinning the work of the Health and Wellbeing Board, to ensure that all parts of the Health and Wellbeing Board can ask for views to inform their discussions and also hear from members of the public and advocacy groups on matters of concern.
- The Children and Young People's Board held its first workshop in July 2012 on improving mental health service transitions for young people in Oxfordshire. This was attended by over 30 representatives of public and voluntary sector organisations, and young people and there is now a clear work plan with multi-agency sign up in place to deliver this Health and Wellbeing Board priority by 2013.
- There was also a workshop in July 2012 focused on engaging partners in shaping the work, targets and outcomes of the Health Improvement Board. This was attended by over 80 representatives of public and voluntary sector organisations, and helped develop draft action plans for four key priorities by compiling a range of affiliated projects led by partners.

### The aims for the Partnership in the year ahead

- The Board is seeking to achieve meaningful, measurable improvements against the priorities and outcomes identified in the Joint Health and Wellbeing Strategy (see current focus).
- The membership, structure, working arrangements and supporting boards will be kept under review and developed ahead of becoming formal Boards in April 2013, and in response to further guidance and emerging best practice nationally as well as local experience.
- The Board is also responsible for the development of the Joint Strategic Needs

Assessment (JSNA) for 2012/13 that will have a broader focus on the wider determinants of health and support the priorities in the Joint Health and Wellbeing Strategy.

- The Boards will be hosting workshops focused on key priorities and issues requiring resolution, which will include many more service providers, partners, voluntary sector representatives and advocacy groups. These include:
  - A workshop supporting the County Council and Oxfordshire Clinical Commissioning Group in the development of a Joint Commissioning Strategy for Older People.
  - A workshop held jointly with the Oxfordshire Safeguarding Children Board that will focus on reducing Sexual Exploitation.
- The Adult Health and Social Care Board has also agreed to focus on improving quality in the provision of adult social care, in keeping with national and local recognition of the importance of ensuring dignity in care. This work will also be developed jointly with the Oxfordshire Clinical Commissioning Group (OCCG).

# The key challenges for the Partnership and how these will be addressed going forward.

- Achieving meaningful and measurable improvements in the health and wellbeing of people in Oxfordshire. The priorities within the Joint Health and Wellbeing Strategy have been developed in partnership and through consultation, and will be supported by action plans embedded within the strategic plans of partner organisations and other key partnerships.
- Developing the best way to engage with the various locality structures within the county council and Clinical Commissioning Group, including the route papers need to take to streamline decision making without losing engagement. A Steering Group has been established with high level representation from all key partners, and will consider how best to achieve this.
- Further work will also be needed as part of the JSNA process to align analysis and intelligence with these different localities and geographies. A Strategic JSNA Board has been established, which will engage with and report to the Health and Wellbeing Board and supporting boards.

Partnership Name	Public Involvement Network	
Date of completion	July 2012	
Contact officer	Jonathan McWilliam, Director for Public Health, Oxfordshire County Council.	
Co-ordinating officers	Alison Partridge (Oxfordshire County Council) and Sarah Adair (Oxfordshire Clinical Commissioning Group)	
OCC Cabinet Member	Cllr Arash Fatemian	
The current focus for the Partnership		

- The Public Involvement Network (PIN) ensures that the opinions and experiences of people in Oxfordshire underpin the work of the work of the Health and Wellbeing Board and it's Partnership Boards (Adult Health and Social Care Board; Children and Young People Board; Health Improvement Board).
- The PIN will ensure the Health and Wellbeing Board and the three partnership boards are informed by the views of people and their carers/advocates, and voluntary, community and faith sector organisations. It will develop multiple routes for people in Oxfordshire to engage with the Boards and raise their concerns, and involve relevant people as co-participants in subsequent commissioning and service development.

### The Partnership's key achievements in the last year

- The PIN held a workshop in March 2012 with a wide range of organisations, carers and service users. This informed the development of the model for the PIN, along with the outcomes from the Local HealthWatch consultation and the consultation undertaken by Oxfordshire Clinical Commissioning Group regarding engagement in the new Health structures. An open core group was established to advise and support the evolution of the network. This is co-ordinated by the Engagement Managers of Oxfordshire County Council and Oxfordshire Clinical Commissioning Group (OCCG).
- The PIN has invited representatives to the three partnership boards for oneyear tenures, following a recruitment and selection process. It will offer a training session to these representatives (and others sitting on formal boards) over the summer.
- A workshop was held in June 2012 for Voluntary and Community Sector (VCS) partners with Commissioners across children, adult and health fields. The workshop aimed to explore the routes of influence for the VCS in relation to the Health and Wellbeing Board and their role within commissioning and planning.
- The PIN has ensured that relevant VCS partners have attended partnership

board workshops and relevant views, experiences and opinions of users, carers and the general public, have informed the partnership board workshops. For instance, 10 young people with experience of mental health services attended the Children and Young People board workshop on mental health in July 2012.

• The PIN planned and co-ordinated the consultation of the draft Health and Wellbeing Strategy, and reported on its findings in July 2012. It included online, digital, open meetings, targeted events and discussion groups, reaching a very diverse range of contributors.

### The aims for the Partnership in the year ahead

 The PIN will aim to create effective information and communication routes and evaluate its effectiveness at the end of the first year of its activity. The PIN aims to ensure on-going involvement and engagement of users, carers, the general public and voluntary, community and faith sectors in discussions at all the boards. To achieve this aim, it will need to develop a strong network and demonstrate the tangible contributions/influence made to the board discussions.

# The key challenges for the Partnership and how these will be addressed going forward.

• To be effective the PIN will need to gain the support of a wide range of partners, develop strong communication routes, and demonstrate meaningful impact. It will need to work alongside the LINk and subsequently Local Healthwatch.

Partnership Name	Oxfordshire Safer Communities Partnership (OSCP)
Date of completion	July 2012
Contact officer	Dave Etheridge, Chief Fire Officer and Head of
	Community Safety, Oxfordshire County Council
Chairman	Cllr Bill Service, South Oxfordshire District Council (will transfer from Cllr Kieron Mallon on 19 <sup>th</sup> July 2012)
OCC Cabinet Member	Cllr Kieron Mallon
The current focus for the Partnership	

The Partnership agreed a five-year OSCP Business Plan in February 2012. The first year of the plan focuses on preparing for the new Police and Crime Commissioner (PCC) through five key areas of work:

- To develop an Integrated Management System (IMS) which brings together robust data on core community safety concerns across Oxfordshire so that partners can access consistent and up-to-date information efficiently and effectively
- To develop a Commissioning Framework Prospectus that sets out countywide initiatives and local priorities for community safety partners in Oxfordshire to support local community safety organisations to bid for grant funding. The prospectus will present a picture of community safety issues across Oxfordshire and will include a Business Case Template that can be used to tell a compelling story to the PCC about good practice initiatives to reduce crime and anti-social behaviour across the county
- To identify core measures of success for the OSCP Business Plan and develop them into a performance scorecard for quarterly reporting to the Board. These measures will show the general trends and patterns of crime and anti-social behaviour and will be used for monitoring and decision making rather than setting specific targets.
- To develop the annual Strategic Intelligence Assessment (SIA) showing community safety trends and priorities for Oxfordshire
- To agree a Strategic Communications Plan to ensure that the partnership gets the right messages out to the right people at the right time in the right way

### The Partnership's key achievements in the last year

In the past year, the partnership has:

- Reviewed its partnership structures so that the OSCP Board and structures are now 'fit for purpose'
  - This change reflected the need to review the way the partnership worked because of the move away from Local Area Agreement (LAA)

targets and the transition towards Police and Crime Commissioners which will see all current community safety grants and funding from central Government being held by the Commissioner

- Re-focussed the strategic board with a higher level group of officers supporting delivery against the Board's strategic priorities
- Approved its five year OSCP Business Plan in February 2012 (see above)
- Approved Domestic Abuse Homicide Review protocol in February 2012
  - Statutory requirement for Community Safety Partnerships (CSPs) to arrange domestic abuse homicide review which requires a coordinated approach to share expertise, knowledge and resource across the county
- Developed closer working across Thames Valley to prepare for the Police and Crime Commissioner
  - Thames Valley Police and Crime Panel developed with Cllr Kieron Mallon as the Oxfordshire County Council representative (first meeting of shadow panel in July 2012)
  - Community Safety Managers across Thames Valley (TV) developed TV-wide briefing document for PCC candidates to present community safety landscape. Second paper to follow highlighting opportunities for future working between Community Safety Partnerships in the new world of commissioning.

### The aims for the Partnership in the year ahead

Over the next year we are seeking to achieve:

- A smooth transition for the introduction of the Police and Crime Commissioner
- Delivery against the year 1 milestone dates in the OSCP Business Plan
- Supporting the work stream associated with the Health and Wellbeing Board (particularly the Health Improvement Board)

# The key challenges for the Partnership and how these will be addressed going forward.

- From April 2013 all central Government community safety funding will go to the Police and Crime Commissioner rather than to Community Safety Partnerships. Therefore, the key challenge will be to ensure that community safety support and services are maintained during the period of transition to Police and Crime Commissioners. This is particularly important during the period leading up to the election in November 2012 as Community Safety Partnerships start planning for the year ahead. Discussions are already underway to identify the support and services that are 'at risk' from any loss of funding both locally and across the county.
- The OSCP Business Plan outlined above will ensure that OSCP is best placed to be able to respond to the challenges ahead.

Partnership Name	Oxfordshire Stronger Communities Alliance (OSCA)
Date of completion	July 2012
Contact officer	Jonathan McWilliam, Director of Public Health,
	Oxfordshire County Council.
Chairman	Bishop Colin Fletcher & Cllr Louise Chapman
OCC Cabinet Member	Cllr Louise Chapman
The current focus for the	e Partnership

- The overall purpose of the Oxfordshire Stronger Communities Alliance (OSCA) is 'to help build and maintain stronger communities and a thriving voluntary, community and faith sector in Oxfordshire'
- The Partnership has recently reviewed its structures and agreed the following:
  - a. The OSCA Cabinet will be disbanded and the Cabinet will meet with the Full Council 3 times a year
  - b. The Chairman of OSCA and the County Council Cabinet Member for Children and the Voluntary Sector will co-chair the group
  - c. Task and finish groups to be set up as required.

## The Partnership's key achievements in the last year

- Strengthening collaborative working with the public sector and within the Voluntary, Community & Faith sector.
- Involvement and advising on key service changes e.g. libraries/early intervention hubs
- Working to ensure that the design and delivery of service changes take into account the principles set out in the compact e.g. early engagement, communication and openness when consulting with the sector
- Developing and influencing principles for Commissioning
- Supporting the release of the Big Society Fund
- Developing strong relationships and partnership working across the sector (Transforming Local Infrastructure bid)

• Influencing government – the MP Nick Hurd Visit visited in July 2011

### The aims for the Partnership in the year ahead

- Working with the sector to remove barriers and enable different forms of service delivery
- Revisit strategic aims and outcomes of OSCA in the 2008-14 business plan and review whether the same broad aims remain. This work will help to clarify the role of OSCA
- To continue the work of the compact
- Increase informal and formal volunteer opportunities.
- To continue to work with partners to implement the work programme identified in the TLI plan
- Building stronger relationships between commissioners and voluntary sector providers for example:
  - Influencing the Joint Strategic Need Assessment
  - Influencing the development of the health Involvement Network

The key challenges for the Partnership and how these will be addressed going forward.

- Continuing to support the voluntary, community and faith sector to thrive at a time when funding is more scarce, there are more demands on groups, and at a time when there are huge changes in policy and the way the voluntary sector is involved to take on board. This will be supported by putting in place an effective delivery plan retaining a focus on strategic issues and ensuring Voluntary and Community Sector (VCS) involvement at the earliest stages to assess the implications of service and policy changes.
- Ensuring that the Voluntary Sector is involved at an early stage in significant areas of service change that impact on the local sector in Oxfordshire.
- Continuing with the Oxfordshire Stronger Communities Alliance as a partnership structure based on collaboration and the sharing of limited resource to deliver against aims.

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# Agenda Item 10

Division(s): N/A

# **COUNTY COUNCIL – 11 SEPTEMBER 2012**

## **REPORT OF THE CABINET**

### Cabinet Member: Leader

### 1. Appointments 2012/13

(Cabinet, 17 July 2012)

Cabinet agreed member appointments to a variety of bodies which in different ways support the discharge of the Council's executive functions.

### Cabinet Member: Deputy Leader

### 2. Witney the Way Forward

(Cabinet, 17 July 2012)

Cabinet approved a report that set out the proposed actions following the Secretary of State's decision not to confirm the Compulsory Purchase Order and Side Roads Order for the Cogges Link Road following the Public Inquiry.

It set out how the County Council would work in partnership with West Oxfordshire District Council and other key stakeholders in a programme of work to identify an alternative approach to addressing the transport problems of Witney.

### Cabinet Member: Children & the Voluntary Sector

# 3. Developing the Thriving Communities Agenda (Cabinet, 17 July 2012)

Cabinet approved the Council's response to the Government's Troubled Families initiative.

### Cabinet Member: Education

### 4. Academies Strategy - Improving Educational Provision In Oxfordshire Through The Development Of Academies (Cabinet, 17 July 2012)

Cabinet considered a report seeking approval to a policy statement regarding Academies, key principles and the project approach needed to implement the policy and principles.

Cabinet noted the progress made since its last report in February 2012 and approved the Policy in relation to Academies, and in particular the following headline position

- The County Council wishes to support all schools to become academies. The Council recognises that this is a process and some schools will be at different stages in taking this step.
- The Council wishes to encourage Governing Bodies and the leadership of the school (Headteachers and leadership teams) to consider how they might become an academy as part of a larger group of schools. This is to ensure that schools are not isolated and are mutually supportive of each other in raising attainment standards.
- The Council will ensure that support services for schools continue to be available, whether they are provided in-house or through the commercial market place. We will not seek to retain them in-house unless there is strategic value in doing so, but will work with schools to ensure they have access to services.

### 5. Education Strategy

(Cabinet, 17 July 2012)

The Education Strategy is designed to support a transformation shift in standards across the county's schools. Cabinet considered a report that provided details on the progress that has been made on the Education Strategy since Children's Services Scrutiny Committee considered the draft strategy in February 2012, together with information on the key strategic strands and a note on the outcomes from a discussion of the document at the Children's Services Scrutiny Committee on 12 July 2012. Cabinet approved the document 'Strategy for Change - Improving Educational Outcomes in Oxfordshire.'

# 6. Alteration of Age Range and Establishment of Sixth Form at The Warriner School, Bloxham

(*Cabinet, 17 July 2012*)

Cabinet approved the extension of the age range at The Warriner School, Bloxham to include post-16 provision, and agreed the Stage 1 (Outline Business Case) project delivery budget of £32K to enable the capital project to proceed to Full Business Case.

N.B. As set out under Rule 17(a) of the Scrutiny Procedure Rules, this decision was exempt from Call-In as it was deemed urgent and any delay would have seriously prejudiced the Council's interests, in that the Cabinet's role would be negated by referral to the Schools' Adjudicator if the decision was not taken within two months of the end of the Statutory Notice, in this case being 30 May 2012.

### 7. St Edburgs CE Aided Primary School

(Cabinet, 17 July 2012)

Cabinet approved the permanent expansion of St Edburg's CE (A) Primary School, Bicester and the alteration to its lower age range with effect from 1 September 2014.

N.B. As set out under Rule 17(a) of the Scrutiny Procedure Rules, this decision was exempt from Call-In as it was deemed urgent and any delay would have seriously prejudiced the Council's interests, in that the Cabinet's role would be negated by referral to the Schools' Adjudicator if the decision was not taken within two months of the end of the Statutory Notice, in this case being 30 May 2012.

# 8. St Ebbe's CE (A) Primary School, Oxford Expansion to 2fe

(Cabinet, 17 July 2012)

Cabinet supported the governing body's wish to publish a statutory notice for the expansion of St Ebbe's CE (A) Primary School, Oxford to increase the school admission number (at F1 entry) from 45 to 60.

# Cabinet Member: Finance (formerly the responsibility of the Cabinet Member for Finance & Police)

## 9. Treasury Management 2011/12 Outturn

(Cabinet, 17 July 2012)

Cabinet considered a report that set out the Treasury Management activity undertaken in the financial year 2011/12 in compliance with the CIPFA Code of Practice. The report included Debt and Investment activity, Prudential Indicator Outturn, changes in Strategy and interest receivable and payable for the financial year. Cabinet noted the report, and **RECOMMENDED** Council to note the Council's Treasury Management Activity in 2011/12. The report appears elsewhere on this agenda.

# 10. 2011/12 Financial Monitoring & Business Strategy Delivery Report May 2012

(Cabinet, 17 July 2012)

Cabinet considered a report that focussed on the delivery of the Directorate Business Strategies which were agreed as part of the Service and Resource Planning Process for 2012/13 – 2016/17. It included projections for revenue, reserves and balances as at the end of May 2012 and amendments to the 2011/12 Statement of Accounts that changed the Revenue and Capital Outturn Report considered by Cabinet on 19 June 2012. The report also included Capital monitoring and the Capital Programme Update.

Cabinet approved virement requests; noted the updated Treasury Management lending list; approved the updated Capital Programme and noted the updated position for the 2011/12 revenue and capital outturn and the updated position on balances and reserves.

## Cabinet Member: Safer & Stronger Communities

# 11. Future Arrangements For Call Receipt, Mobilising & Incident Management For Oxfordshire County Council Fire & Rescue Service

(Cabinet, 17 July 2012)

Cabinet considered a report seeking approval to The Thames Valley Fire Control Service (TVFCS) programme which would deliver a single joint control room with a fully functional secondary control room and "remote buddy" Fire and Rescue Service.

Subject to approvals from the Royal Berkshire Fire approval was given to proceed with the TVFCS programme including the creation of a joint control room at Calcot, Berkshire, a secondary control room at Kidlington, approval to the creation of a joint committee, delegation of various matters to the Chief Fire Officer and that steps be taken to ensure: that control staff are supported throughout the programme and that business continuity plans and arrangements for monitoring progress are in place.

#### IAN HUDSPETH

Leader of the Council

August 2012